



United Nations

Nations Unies

**OFFICE OF INTERNAL OVERSIGHT SERVICES  
INVESTIGATIONS DIVISION**

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*This Report is protected by paragraph 18 of  
ST/SGB/273 of 7 September 1994*

**INVESTIGATION REPORT ON ALLEGED SEXUAL  
EXPLOITATION AND ABUSE OF [REDACTED]**

**REDACTED REPORT**

**ID Case No. 0483-07**

**19 NOVEMBER 2007**

**STRICTLY CONFIDENTIAL**

This Investigation Report of the Investigations Division of the United Nations Office of Internal Oversight Services is provided upon your request pursuant to paragraph 1(c) of General Assembly resolution A/RES/59/272. The report has been redacted in part pursuant to paragraph 2 of this resolution to protect confidentiality and sensitive information. OIOS's transmission of this Report does not constitute its publication. OIOS does not bear any responsibility for any further dissemination of the Report.

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**I. EXECUTIVE SUMMARY**

1. On [REDACTED] [REDACTED] requested the Investigations Division of the Office of Internal Oversight Services of the United Nations (ID/OIOS) to investigate allegations of sexual exploitation and abuse of [REDACTED] by [REDACTED] assigned to [REDACTED].

2. This request followed a complaint by [REDACTED] who [REDACTED] in [REDACTED] and reported the alleged suspicious interactions between [REDACTED].

3. After preliminary investigations, ID/OIOS concluded that these allegations were credible and warranted a full investigation.

4. On [REDACTED], the Government of [REDACTED] sent a [REDACTED] to [REDACTED] to investigate this matter in conjunction with ID/OIOS.

5. From the outset ID/OIOS and the [REDACTED] established an excellent working relationship which has continued throughout the investigation.

6. Before leaving [REDACTED] briefed ID/OIOS of their preliminary findings, indicating that they would issue a report shortly, and recommended that ID/OIOS continue its investigation and provide its findings with supporting evidence to [REDACTED].

7. More specifically [REDACTED] advised that they conducted [REDACTED] with [REDACTED] and found that:

- (i) [REDACTED] and [REDACTED] engaged in [REDACTED];
- (ii) [REDACTED] denied any [REDACTED] but were not considered truthful and would be further interviewed upon their [REDACTED]; and
- (iii) the other interviewees denied any [REDACTED] with the alleged victims.

8. In a follow-up memorandum to [REDACTED] of the [REDACTED] advised [REDACTED] interviewed by the [REDACTED] could be charged in [REDACTED].

9. ID/OIOS continued its investigation after the departure of the [REDACTED] and obtained additional evidence which supports the allegations.

10. In particular, the evidence shows that from [REDACTED], at least [REDACTED] of the current and previous [REDACTED], sexually exploited and abused at least [REDACTED].

11. The acts of sexual exploitation and abuse were frequent, occurred usually [REDACTED], and at virtually every location where [REDACTED], including: (a) [REDACTED].

The [REDACTED] received in exchange for sex, [REDACTED]

12. On [REDACTED] ID/OIOS issued its interim report to the [REDACTED]

13. From [REDACTED] with the cooperation of the [REDACTED], including [REDACTED] and [REDACTED] were [REDACTED] on disciplinary grounds.

14. This final report describes the outcome of the investigation of incidents of sexual exploitation and abuse of [REDACTED], and the [REDACTED] failures which contributed to this situation. It also outlines the alleged involvement of [REDACTED] in the acquisition and use of [REDACTED]. Lastly, it recommends appropriate action to be taken against the [REDACTED] identified and advocates the necessary support for the victims.

## II. APPLICABLE LAW

### A. RELEVANT UNITED NATIONS RULES

15. On 9 October 2003, the Secretary-General of the UN issued his bulletin ST/SGB/2003/13 on Special measures for protection from sexual exploitation and abuse (the "Bulletin").

16. In regard to [REDACTED], including the [REDACTED], the Bulletin sets out the standards that protect local vulnerable populations from sexual exploitation and abuse.

17. The Bulletin defines the term "sexual exploitation" to mean "any actual or attempted abuse of a position of vulnerability, differential power, or trust, for sexual purposes, including, but not limited to, profiting monetarily, socially or politically from the sexual exploitation of another". Also, the term "sexual abuse" means "actual or threatened physical intrusion of a sexual nature, whether by force or under unequal or coercive conditions".

18. The Bulletin further provides that sexual activity with persons under the age of 18, regardless of the age of majority or age of consent locally, is prohibited, and the mistaken belief in the age of the child does not constitute a defence.

19. Other documents, such as the "Ten Rules: Code of Personal Conduct for [REDACTED]" the "Directives for Disciplinary Matters involving [REDACTED]" and [REDACTED]-specific guidelines also explicitly prohibit sexual exploitation and abuse.

### B. RELEVANT PROVISIONS OF CRIMINAL LAW

20. The Penal Code of [REDACTED] provides for offences which may be applicable to the evidence adduced by this investigation.

### III. METHODOLOGY

21. The physical and psychological well-being of each victim<sup>1</sup> was at all times the primary concern of ID/OIOS during this investigation, which was conducted with due regard to key principles, such as, confidentiality, impartiality, thoroughness, timeliness and accuracy.

22. Given the sensitivity of the allegations and the vulnerable position of the victims and witnesses, the ID/OIOS interviews were conducted in a safe and supportive environment to ensure confidentiality and privacy. Where appropriate, interviews were conducted with the assistance of a [REDACTED]. The ID/OIOS team included a [REDACTED].

23. ID/OIOS cooperated with relevant organizations in [REDACTED] during this investigation.

24. As previously agreed with the [REDACTED]s, ID/OIOS did not interview any [REDACTED]s. However, the [REDACTED] did interview [REDACTED] in the presence of ID/OIOS. One victim was also interviewed by [REDACTED] in the presence of ID/OIOS.

25. ID/OIOS interviewed complainants, victims and witnesses. ID/OIOS also reviewed relevant documentation and visited [REDACTED] where digital photographs were taken of these various locations. These digital photographs were taken prior to the commencement of the identification process with the victims.

26. ID/OIOS first interviewed the victims. During their interviews most victims provided detailed descriptions of [REDACTED] with whom they alleged they had sexual encounters. They also described locations at the [REDACTED] where these sexual encounters occurred.

27. Subsequently, during the identification process, ID/OIOS presented each victim with digital photographs of [REDACTED] current and former [REDACTED] and [REDACTED] digital photographs of various sites at [REDACTED]. The sequential order of this identification process ensured that the procedure was conducted in a fair and transparent manner.

28. ID/OIOS used a technique during the identification process to test the credibility of victims, which incorporated random and selective presentation of photographs. For example, in their earlier interviews some victims stated that they had sexual encounters with [REDACTED] at a particular [REDACTED] such as [REDACTED]. However, during the identification process ID/OIOS presented these victims with digital photographs, not from [REDACTED] but from other [REDACTED]. The victims were not advised where the digital photographs had been taken.

[REDACTED]

29. Those victims were unable to identify the locations from the digital photographs initially shown. Only when the digital photographs from the [REDACTED] were shown to them, did they consistently identify the locations of the alleged sexual encounters. The [REDACTED] concurred with this technique and noted its effectiveness during the interview of [REDACTED].

30. Additionally, ID/OIOS obtained forensic evidence to corroborate [REDACTED]'s testimony.

31. It should be noted that as agreed with [REDACTED], ID/OIOS would continue with its further investigations after their departure and will provide them with all relevant evidence, including digital photographs of sexual contact areas at [REDACTED].

32. The [REDACTED]s indicated they would conduct further interviews with [REDACTED]s from previous [REDACTED] and would pursue their investigation upon receipt of this ID/OIOS report.

#### IV. BACKGROUND

33. The [REDACTED] started its [REDACTED]. It is now located at [REDACTED], the [REDACTED] the [REDACTED] and in [REDACTED] a [REDACTED].

34. [REDACTED] was a source of [REDACTED] alone. [REDACTED] were discovered. Although [REDACTED] have conducted a series of targeted arrests that led to a sharp decrease in the level of [REDACTED], this area remains classified as [REDACTED] and special security measures are required for travel there.

35. It is important to note that several victims (referred to in this report as [REDACTED] etc.) have been living in [REDACTED] for [REDACTED] mainly in the ruins of [REDACTED].

36. All victims either lost [REDACTED] or were abandoned by them and none of them has a legitimate [REDACTED].

37. With respect to the complaints, ID/OIOS notes that complainants expressed serious concerns about being identified, and they feared retaliation, therefore anonymity was granted to them. However, they were advised that whilst their identities would not be disclosed, the information provided by them would be included in this report.

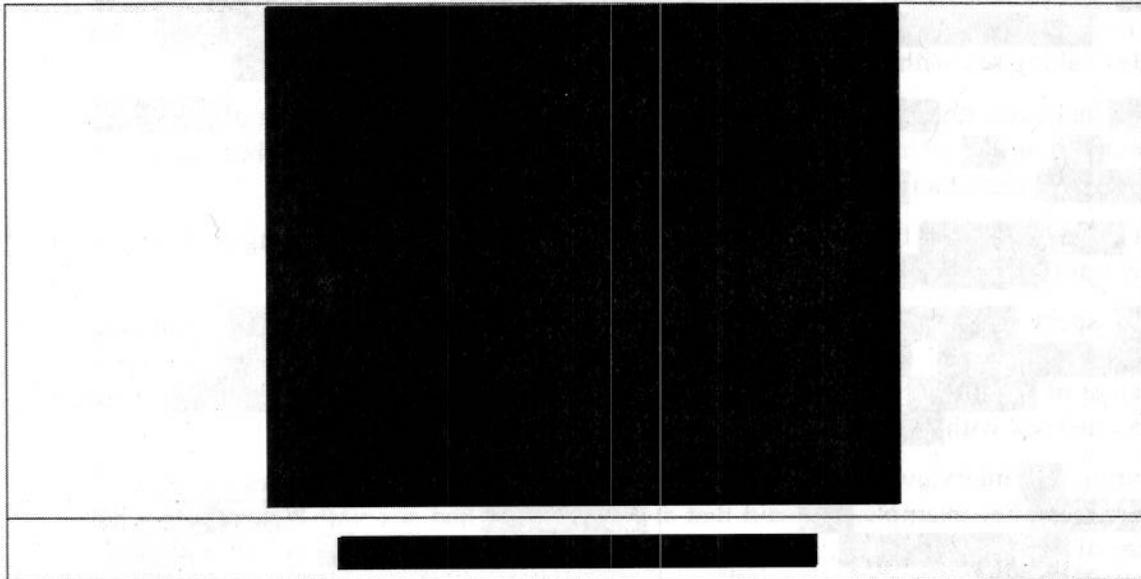
38. In their interviews the complainants elaborated on their reports, essentially stating that during visits made to [REDACTED], they witnessed certain behaviour which suggested that [REDACTED] were engaging in sexual interaction with [REDACTED].

39. For example, the complainants stated they saw [REDACTED] climbing out of [REDACTED]. They added, [REDACTED] told [REDACTED].

them that [REDACTED] gave them [REDACTED] in exchange for sex and for services, such as, bringing them [REDACTED]

**V. INVESTIGATIVE DETAILS**

40. In [REDACTED] ID/OIOS travelled to [REDACTED] and confirmed the complainants' observations of the interaction between the [REDACTED] and [REDACTED] at [REDACTED], as depicted in [REDACTED].



**A. ID/OIOS INTERVIEWS OF THE VICTIMS**

41. The sexual acts described by the [REDACTED] are simply too many to be presented exhaustively in this report, especially since each claimed [REDACTED] at [REDACTED] where the [REDACTED], throughout [REDACTED] over [REDACTED]

42. ID/OIOS presents below a representative sample of the victims' accounts and the related investigative steps to corroborate their testimonies.

a. Interview with [REDACTED]

43. [REDACTED] is a [REDACTED] who said [REDACTED]. [REDACTED] left [REDACTED] about [REDACTED] because [REDACTED] could no longer [REDACTED]

44. About [REDACTED], [REDACTED] moved to [REDACTED] in [REDACTED], where [REDACTED] met [REDACTED] and [REDACTED] a [REDACTED], who also lived there. [REDACTED] initially supported them by occasionally bringing [REDACTED] from [REDACTED] but they were often [REDACTED] because [REDACTED] could not always provide [REDACTED]. As such, [REDACTED]

[REDACTED]

[REDACTED] engaged in sexual activity with [REDACTED] at the [REDACTED] in exchange for [REDACTED].

45. [REDACTED] was about [REDACTED] when [REDACTED] first had sex with a [REDACTED] for [REDACTED]. [REDACTED] stated that at that time [REDACTED] did not even have [REDACTED].

46. [REDACTED] later joined [REDACTED] at [REDACTED] where they both continued to have sexual encounters with [REDACTED] managed to [REDACTED] at the [REDACTED] and in nearby [REDACTED].

47. [REDACTED] stated that during [REDACTED] [REDACTED] had sex with about [REDACTED] some on [REDACTED] either in [REDACTED] or at [REDACTED] who was also having sex with [REDACTED] in exchange for [REDACTED].

48. [REDACTED] had sex with [REDACTED], who gave [REDACTED] the local equivalent of [REDACTED] and sent [REDACTED] on [REDACTED] own to [REDACTED] at [REDACTED] because some [REDACTED] there had [REDACTED] and asked for [REDACTED].

49. At [REDACTED] lived at the [REDACTED] who was similarly engaged in sexual activity with [REDACTED] in exchange for [REDACTED].

50. [REDACTED] spent [REDACTED] at [REDACTED] and had sex with about [REDACTED], including [REDACTED] from [REDACTED] eventually gave [REDACTED] the local equivalent of [REDACTED] and sent [REDACTED] to [REDACTED] at [REDACTED] where [REDACTED] also had sex with [REDACTED].

51. During [REDACTED] interview, [REDACTED] provided ID/OIOS with identifying features of some of [REDACTED]. For example, [REDACTED] said that at [REDACTED] had sex with [REDACTED] who, because of [REDACTED], was called [REDACTED] and [REDACTED] by other [REDACTED]. [REDACTED] paid [REDACTED].

52. Similarly, [REDACTED] described another [REDACTED] (which means [REDACTED] and with a [REDACTED] knew [REDACTED] by the name of [REDACTED], and [REDACTED] said [REDACTED] was [REDACTED] and wore a [REDACTED].

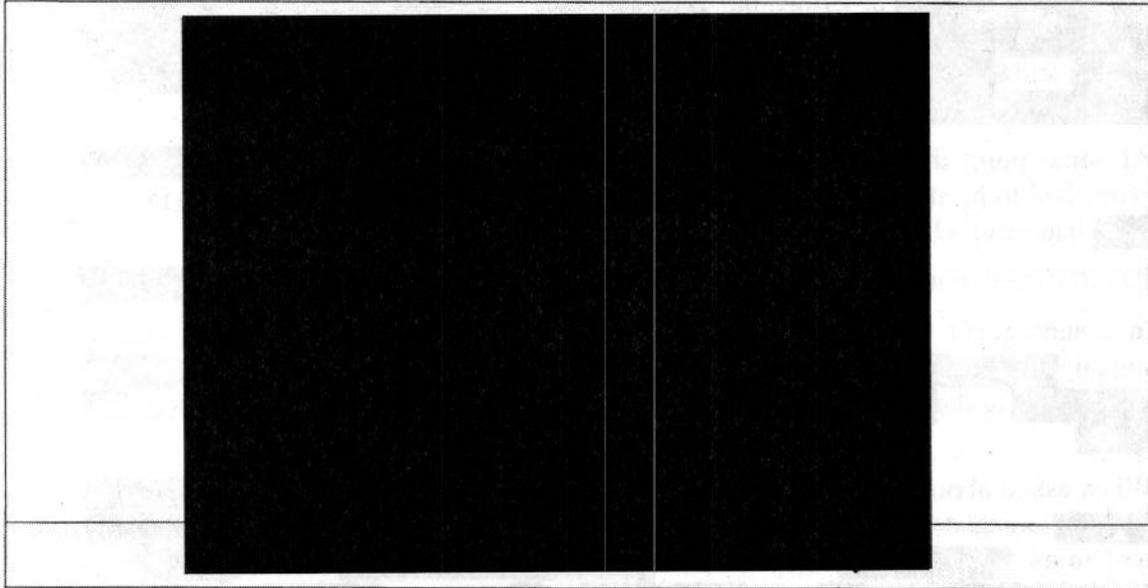
53. [REDACTED] stated that if given the opportunity [REDACTED] could identify the [REDACTED]. Subsequently, ID/OIOS provided [REDACTED] with [REDACTED] digital photographs of [REDACTED] of current and past [REDACTED] and asked [REDACTED] to comment.

54. On [REDACTED] identified [REDACTED] with whom [REDACTED] said [REDACTED] has had repeated sexual encounters in exchange for [REDACTED] over [REDACTED]. [REDACTED] provided the name [REDACTED] of some of these [REDACTED] and upon ID/OIOS' request, [REDACTED] further provided specific details of the locations of the sexual encounters.

[REDACTED]

55. For example, [REDACTED] alleged that in [REDACTED] had sex with [REDACTED] near a [REDACTED] next to [REDACTED] in [REDACTED].

56. Subsequently, ID/OIOS showed [REDACTED] digital photographs of various locations at [REDACTED] and their surroundings. [REDACTED] immediately identified the ID/OIOS digital photograph number [REDACTED] (taken on [REDACTED]), which depicted the [REDACTED] and [REDACTED] that [REDACTED] previously had described, and which is shown in [REDACTED]



57. [REDACTED] stated that [REDACTED] received between [REDACTED] from [REDACTED] for a sexual encounter and [REDACTED] last had sex at the [REDACTED] in [REDACTED]

b. Interview with [REDACTED]

58. [REDACTED] is a [REDACTED] who said [REDACTED] died when [REDACTED] was very [REDACTED] and [REDACTED] has never [REDACTED]. When [REDACTED] was placed in [REDACTED] in [REDACTED]

59. [REDACTED] eventually ran away from [REDACTED] and lived [REDACTED] until the beginning of [REDACTED], when [REDACTED] met [REDACTED] who told [REDACTED] that [REDACTED] was living at the [REDACTED] and [REDACTED] knew how [REDACTED] could find [REDACTED]. [REDACTED] moved to [REDACTED] with [REDACTED] where [REDACTED] met [REDACTED]

[REDACTED]

60. [REDACTED] said that [REDACTED] and [REDACTED] had frequent sexual encounters with [REDACTED] in various places at [REDACTED], such as, [REDACTED]

61. According to [REDACTED] slept with [REDACTED] as they rotated through [REDACTED] including [REDACTED], who visited them [REDACTED] in a [REDACTED]

62. [REDACTED] stated that [REDACTED] had sex with this [REDACTED] on [REDACTED] in the [REDACTED] Each time, [REDACTED] gave [REDACTED] which [REDACTED] shared with the other [REDACTED] described the [REDACTED] as [REDACTED] it, [REDACTED], and wearing a [REDACTED] [REDACTED] said [REDACTED] was [REDACTED] and had shown [REDACTED] a [REDACTED]

63. At some point during the interview, [REDACTED] complained of [REDACTED] interview had to be stopped. The [REDACTED], who was present, advised ID/OIOS that [REDACTED] had just had a [REDACTED] and did not feel well.

64. ID/OIOS later obtained a [REDACTED], which confirmed [REDACTED]

65. In a subsequent interview, [REDACTED] stated that in [REDACTED] had decided to accompany [REDACTED] but had no [REDACTED] had sex with [REDACTED] at the [REDACTED] and used the [REDACTED] gave [REDACTED] to purchase [REDACTED]

66. When asked about [REDACTED] confirmed that upon [REDACTED] engaged in sexual activity for [REDACTED] with a [REDACTED] referred to as [REDACTED] stated that the [REDACTED] used a [REDACTED] but shortly thereafter [REDACTED] asked [REDACTED] to be [REDACTED] as [REDACTED] wanted a [REDACTED] agreed to this arrangement. According to [REDACTED] this was the only [REDACTED] with whom [REDACTED] had [REDACTED]

67. At the [REDACTED] informed [REDACTED] was [REDACTED] told [REDACTED] would give [REDACTED] and they continued their [REDACTED] However, since then, [REDACTED] had only given [REDACTED], telling [REDACTED] did not receive [REDACTED].

68. In [REDACTED] saw [REDACTED] at the [REDACTED] at [REDACTED] in [REDACTED] But [REDACTED] did not greet [REDACTED] did not speak to [REDACTED].

69. [REDACTED] provided ID/OIOS with names of [REDACTED] said had sex with [REDACTED] For example, [REDACTED] identified [REDACTED], who [REDACTED] said had sex with [REDACTED] at [REDACTED] and near [REDACTED] further stated that [REDACTED] saw [REDACTED] and other [REDACTED] performing [REDACTED].

70. [REDACTED] also stated that if given the opportunity [REDACTED] could identify the [REDACTED] Subsequently, ID/OIOS provided [REDACTED] with [REDACTED] digital photographs of [REDACTED]

[REDACTED]

of current and past [REDACTED] and asked [REDACTED] to comment.

71. [REDACTED] identified [REDACTED] (including [REDACTED]) with whom [REDACTED] said [REDACTED] has had repeated sexual encounters in exchange for [REDACTED] over [REDACTED]

72. During the identification process the [REDACTED] interviewed [REDACTED] mostly in [REDACTED]. They expressed surprise at [REDACTED]'s familiarity with the [REDACTED] language, in particular, [REDACTED] knowledge of various sexual expressions.

c. Interview with [REDACTED]

73. [REDACTED] is a [REDACTED] who said [REDACTED] does not know [REDACTED]. [REDACTED] has [REDACTED] and lived in [REDACTED]. About [REDACTED] moved to the [REDACTED] to live with [REDACTED], where all of them had sex with [REDACTED] in exchange for [REDACTED], usually between [REDACTED]

74. According to [REDACTED], the sexual encounters occurred in [REDACTED] and [REDACTED] at [REDACTED]

[REDACTED] and [REDACTED] also had sex with [REDACTED] at other [REDACTED] at [REDACTED] and also at [REDACTED]

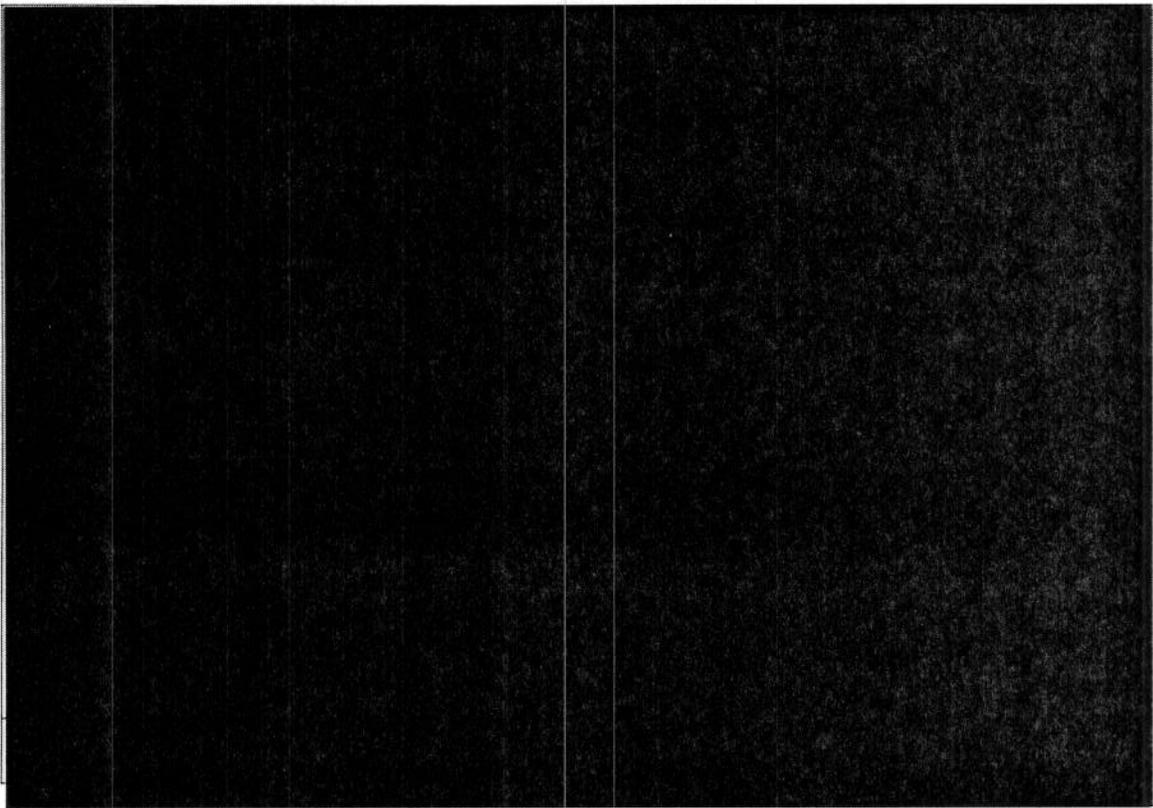
76. [REDACTED] went to [REDACTED] and stayed there for about [REDACTED], which was not far from [REDACTED] confirmed that [REDACTED] was also having sex with [REDACTED].

77. At [REDACTED] repeatedly had sex with about [REDACTED] except when a strict [REDACTED] visited the [REDACTED] and therefore contact was not possible.

78. [REDACTED] said that to leave the [REDACTED] undetected the [REDACTED] made [REDACTED]. [REDACTED] recalled that once, whilst hiding [REDACTED], the "[REDACTED]" who was feared by [REDACTED], found [REDACTED], and shouted for [REDACTED]. [REDACTED] later identified the [REDACTED] from photographs.

79. When later shown [REDACTED] digital photographs of various locations at and near [REDACTED], [REDACTED] identified [REDACTED] in the [REDACTED] at the [REDACTED], depicted in [REDACTED]

[REDACTED]



80. [REDACTED] said [REDACTED] went [REDACTED] [REDACTED] [REDACTED], together with [REDACTED] whom [REDACTED] identified from photographs.

81. [REDACTED] further stated that [REDACTED] came in [REDACTED] [REDACTED]. Some entered the [REDACTED] and had sex with [REDACTED] whilst the others waited [REDACTED] [REDACTED].

82. [REDACTED] recalled that in [REDACTED], a [REDACTED] came to [REDACTED] and caught a [REDACTED] having sex with [REDACTED] [REDACTED] and [REDACTED] to the [REDACTED] [REDACTED].

83. [REDACTED] said that while at [REDACTED] [REDACTED] usually had sex in [REDACTED], but also in what [REDACTED] described as [REDACTED]."

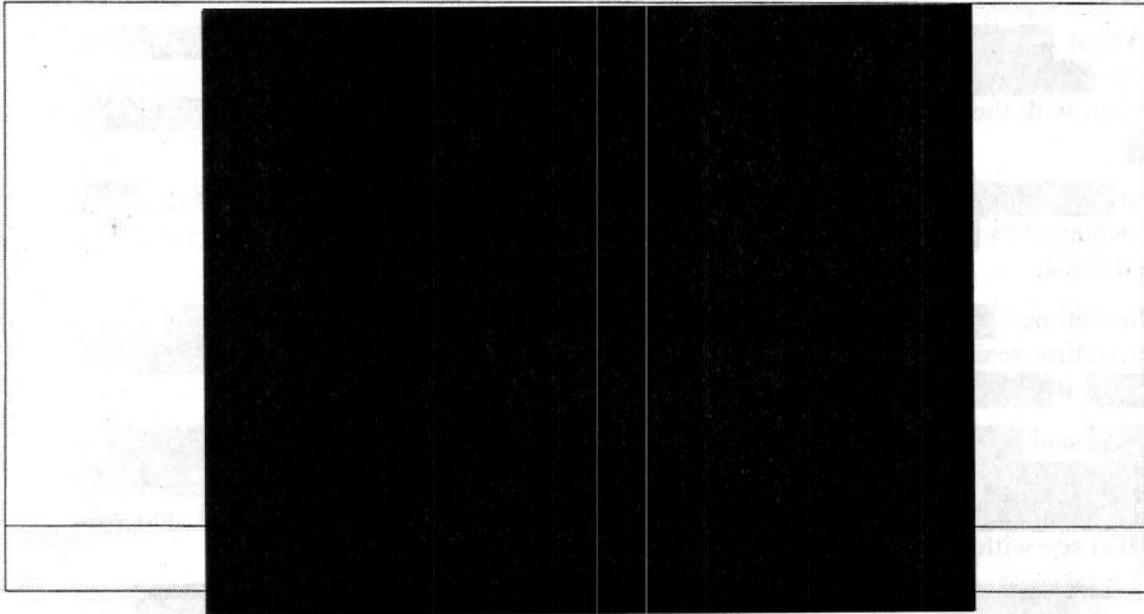
84. The last time [REDACTED] had sex with [REDACTED] [REDACTED] was on [REDACTED] [REDACTED] at around [REDACTED] [REDACTED] remembered this date, first, because [REDACTED] left for [REDACTED] on the following [REDACTED] and second, because [REDACTED] [REDACTED] gave [REDACTED] to a [REDACTED] on [REDACTED].

85. [REDACTED] said [REDACTED] knew how to distinguish [REDACTED] [REDACTED]. For example, [REDACTED] indicated that a [REDACTED] has [REDACTED] [REDACTED] and [REDACTED] have respectively [REDACTED] [REDACTED]" on their [REDACTED] and [REDACTED] have no [REDACTED] distinctions.

86. [REDACTED] said [REDACTED] had sex with [REDACTED] [REDACTED]" in a [REDACTED] at the [REDACTED] [REDACTED] until they were [REDACTED] [REDACTED]. [REDACTED] of the [REDACTED]" gave

[REDACTED], which, according to [REDACTED] was the largest amount [REDACTED] received in exchange for sex.

87. Later, when shown [REDACTED] digital photographs of various locations at different [REDACTED] and their surroundings, [REDACTED] identified the [REDACTED] at [REDACTED] where [REDACTED] said had sex with [REDACTED] as depicted in [REDACTED]



88. [REDACTED] provided ID/OIOS with the distinguishing features [REDACTED] with whom [REDACTED] had sex. For example, [REDACTED] identified [REDACTED] with a distinctive [REDACTED] between [REDACTED] and [REDACTED] whom [REDACTED] referred to as [REDACTED] said if given the opportunity, [REDACTED] could identify [REDACTED].

89. Subsequently, ID/OIOS provided [REDACTED] with [REDACTED] of photographs of [REDACTED] of current and past [REDACTED] to [REDACTED] and asked [REDACTED] to comment.

90. [REDACTED] identified [REDACTED] (including [REDACTED]) with whom [REDACTED] said [REDACTED] has had repeated sexual encounters in exchange for [REDACTED] over [REDACTED].

[REDACTED]

d. Interview with [REDACTED]

91. [REDACTED] is a [REDACTED] who said [REDACTED] is [REDACTED] [REDACTED] is a [REDACTED] has [REDACTED] and [REDACTED] previously [REDACTED] and [REDACTED] attended [REDACTED] but only for [REDACTED]

92. About [REDACTED] upon hearing that [REDACTED] [REDACTED] to various [REDACTED] were paying for sexual services, [REDACTED] started to have sex with them on a [REDACTED] in exchange for [REDACTED]

93. In [REDACTED] usually had sex [REDACTED]. If the [REDACTED] was occupied by [REDACTED] with another [REDACTED] would wait [REDACTED] turn until they would finish.

94. Sometimes, [REDACTED] was able to [REDACTED] or in [REDACTED] where other victims resided. This is how [REDACTED] met [REDACTED] at the [REDACTED] at [REDACTED].

95. [REDACTED] said [REDACTED] had sex with [REDACTED] in exchange for [REDACTED] at [REDACTED]. More precisely, in [REDACTED], at [REDACTED] and in [REDACTED] who was living near [REDACTED], and who also had sex with [REDACTED] for the same reasons.

96. At [REDACTED] and at the [REDACTED] [REDACTED] had sex with [REDACTED] and [REDACTED], and at [REDACTED] base of [REDACTED] with a [REDACTED] (who [REDACTED] said has since returned to [REDACTED]) and [REDACTED] with [REDACTED].

97. During [REDACTED] interview on [REDACTED] [REDACTED] provided ID/OIOS with identification details of [REDACTED]. For example, [REDACTED] provided the name and contact details of one, whom [REDACTED] referred to as [REDACTED] with the [REDACTED]. The [REDACTED] subsequently advised ID/OIOS that their enquiries substantiated the real identity of [REDACTED] as a [REDACTED] and they confirmed that it was [REDACTED].

98. Additionally, [REDACTED] described [REDACTED] [REDACTED] had sex with at the [REDACTED] [REDACTED] referred to [REDACTED] as [REDACTED]" and described [REDACTED] to [REDACTED] and of [REDACTED] paid [REDACTED] for their sexual encounter.

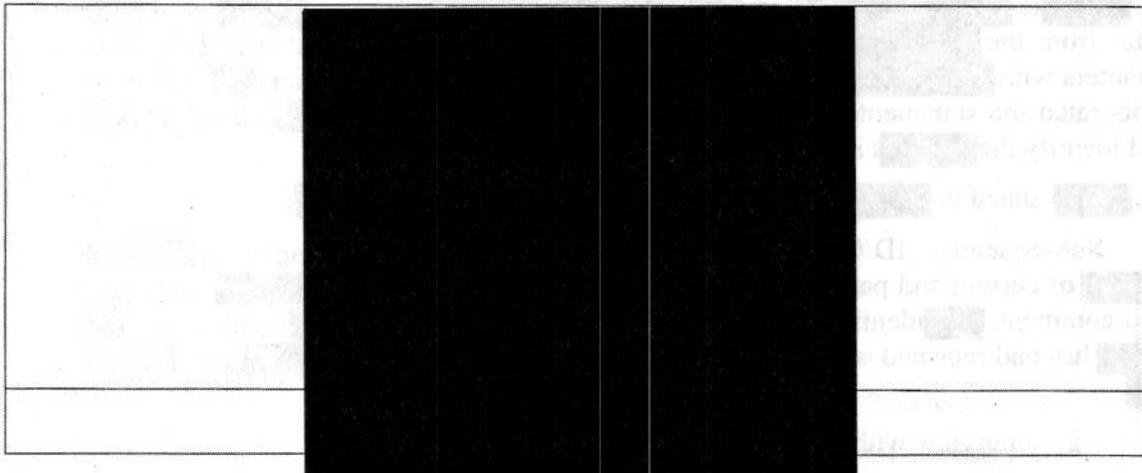
99. During the subsequent identification process on [REDACTED], ID/OIOS provided [REDACTED] with [REDACTED] photographs of [REDACTED] of current and past [REDACTED] to [REDACTED] and asked [REDACTED] to comment.

[REDACTED]

100. [REDACTED] identify [REDACTED]s (including [REDACTED]) with whom [REDACTED] has had repeated sexual encounters in exchange for [REDACTED] over [REDACTED].

101. [REDACTED] provided the names of [REDACTED], who [REDACTED] said have similarly engaged in sexual encounters with [REDACTED], in exchange for [REDACTED]. [REDACTED] could identify the [REDACTED] if given the opportunity.

102. During the identification process, ID/OIOS presented [REDACTED] digital photographs of various locations of [REDACTED]. [REDACTED] immediately identified the ID/OIOS digital photograph number [REDACTED] (taken on [REDACTED]), which depicted the [REDACTED] that [REDACTED] previously had described, and which is shown in [REDACTED].



103. Further, when shown the [REDACTED] photographs of the [REDACTED] and surroundings, [REDACTED] identified more than [REDACTED] where [REDACTED] said [REDACTED] had sexual encounters.

e. Interview with [REDACTED]

104. [REDACTED] is a [REDACTED], who said [REDACTED] is [REDACTED]. [REDACTED] said [REDACTED] was born in [REDACTED] and lives [REDACTED]. [REDACTED] has a [REDACTED] and [REDACTED]. [REDACTED] has never [REDACTED] and is [REDACTED].

105. According to [REDACTED] started having sexual encounters in exchange for [REDACTED] with [REDACTED] shortly after their arrival in [REDACTED].

106. [REDACTED] stated that [REDACTED] were all having sex with [REDACTED] at various locations.

107. [REDACTED] further stated [REDACTED] had sex with [REDACTED] within the [REDACTED] by gaining access [REDACTED].

[REDACTED]  
[REDACTED]

108. [REDACTED] as [REDACTED] by [REDACTED] name [REDACTED] does not know. But [REDACTED] said [REDACTED] could identify [REDACTED] if given the opportunity.

109. Subsequently, ID/OIOS provided [REDACTED] with [REDACTED] of photographs of [REDACTED] of current and past [REDACTED] and asked [REDACTED] to comment.

110. [REDACTED] identified [REDACTED] (not the alleged [REDACTED]) with whom [REDACTED] had sexual encounters in exchange for [REDACTED]. [REDACTED] appeared reluctant to identify further [REDACTED].

f. Interview with [REDACTED]

111. [REDACTED] is [REDACTED] to said [REDACTED] lives in [REDACTED] at a [REDACTED] not far from the [REDACTED]. [REDACTED] said that [REDACTED] has had repeated sexual encounters with [REDACTED] at the [REDACTED] and [REDACTED] otherwise corroborated the statements given by the other victims to ID/OIOS. [REDACTED] added that [REDACTED] could identify the [REDACTED] if given the opportunity.

112. [REDACTED] stated that [REDACTED] to a [REDACTED].

113. Subsequently, ID/OIOS provided [REDACTED] with [REDACTED] photographs of [REDACTED] of current and past [REDACTED] and asked [REDACTED] to comment. [REDACTED] identified [REDACTED] (including the alleged [REDACTED]) with whom [REDACTED] said [REDACTED] has had repeated sexual encounters in exchange for [REDACTED] over [REDACTED].

g. Interview with [REDACTED]

114. [REDACTED] is [REDACTED] but eventually left when [REDACTED] became [REDACTED] is a [REDACTED] of a [REDACTED] but as [REDACTED] did not have the means to support the [REDACTED] engaged in sexual encounters with [REDACTED].

115. [REDACTED] said [REDACTED], who left [REDACTED] had given [REDACTED] a [REDACTED] (with a specific [REDACTED]) which was provided to other [REDACTED] who were subsequently [REDACTED]. [REDACTED] then began having frequent sex with other [REDACTED]. They paid [REDACTED] between [REDACTED].

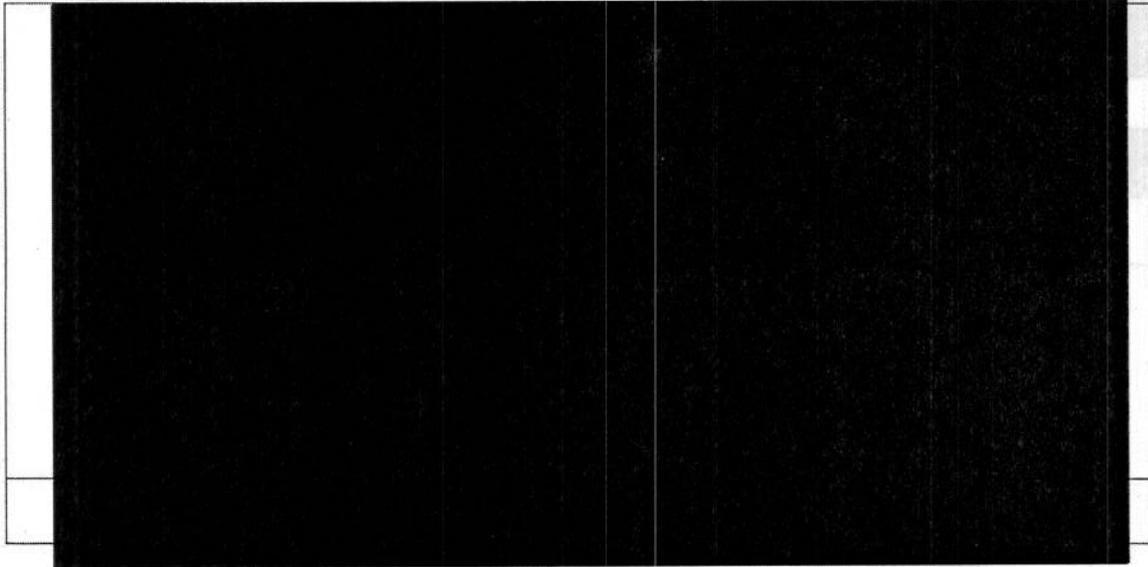
116. [REDACTED] said that between [REDACTED] had sex with more than [REDACTED] including a [REDACTED].

117. Significantly, [REDACTED] identified a [REDACTED] who left [REDACTED] repeatedly had sex with [REDACTED] whilst [REDACTED] visited [REDACTED] and at a [REDACTED].

[REDACTED]

118. During the interview with ID/OIOS [REDACTED] but [REDACTED] did not feel comfortable to [REDACTED]. When asked about the identity of the [REDACTED] said that it was probably a [REDACTED] from [REDACTED] who had recently arrived in [REDACTED].

119. [REDACTED] later [REDACTED] received [REDACTED] from the same [REDACTED] crediting [REDACTED] to [REDACTED] as per the [REDACTED] below. [REDACTED] commented that the [REDACTED] may have thought that [REDACTED] lacked sufficient credit on [REDACTED].



120. [REDACTED] provided ID/OIOS with the [REDACTED] and names of [REDACTED] whom [REDACTED] allegedly had repeated sexual encounters with in exchange for [REDACTED]. [REDACTED] pointed out that these names listed in [REDACTED] were not necessarily the [REDACTED].

121. According to [REDACTED] some [REDACTED]s were passing [REDACTED]s to incoming [REDACTED]s, who subsequently called [REDACTED] for sex.

122. Towards the end of the interview [REDACTED]. [REDACTED] did not [REDACTED] but said [REDACTED] was placed by a [REDACTED].

123. Subsequently, ID/OIOS provided [REDACTED] with [REDACTED] photographs of [REDACTED] of current and past [REDACTED] and asked [REDACTED] to comment.

124. [REDACTED] identified [REDACTED] with whom [REDACTED] has had repeated sexual encounters in exchange for [REDACTED] over [REDACTED].

ID/OIOS steps to corroborate the information provided by [REDACTED]

125. To verify the above information, ID/OIOS selected [REDACTED] identified by [REDACTED] during the identification process. These [REDACTED] were [REDACTED].

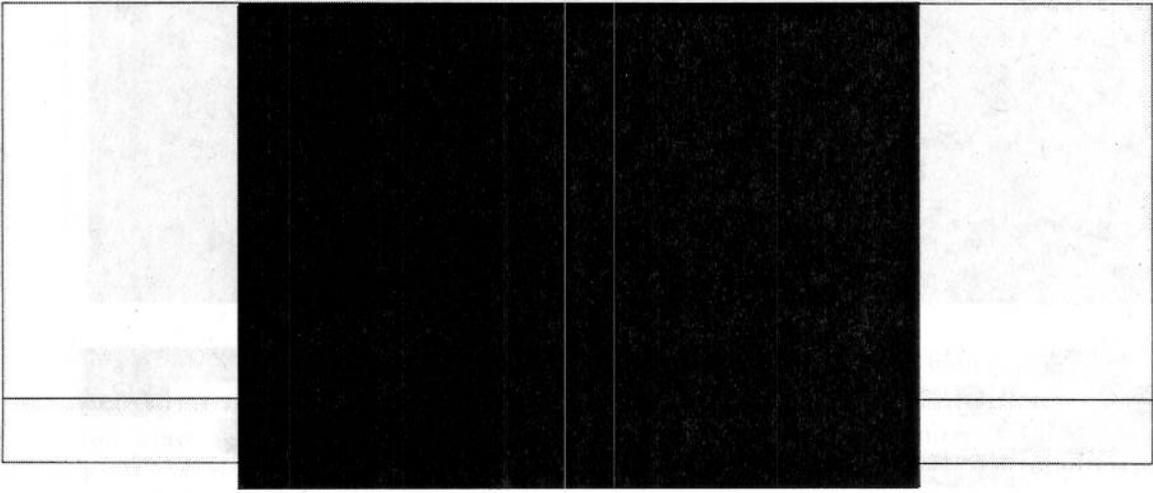
[REDACTED]

[REDACTED] the [REDACTED] who was designated by the [REDACTED], accompanied ID/OIOS to [REDACTED]

126. Upon arrival at [REDACTED] ID/OIOS and [REDACTED] met with [REDACTED], requesting [REDACTED] assistance in locating the [REDACTED] identified by [REDACTED]

127. The [REDACTED] identified was [REDACTED] to the [REDACTED], at the [REDACTED]. In the presence of [REDACTED], ID/OIOS [REDACTED] and [REDACTED], which [REDACTED] had previously provided. The [REDACTED] answered [REDACTED] and it was confirmed [REDACTED] was from ID/OIOS.

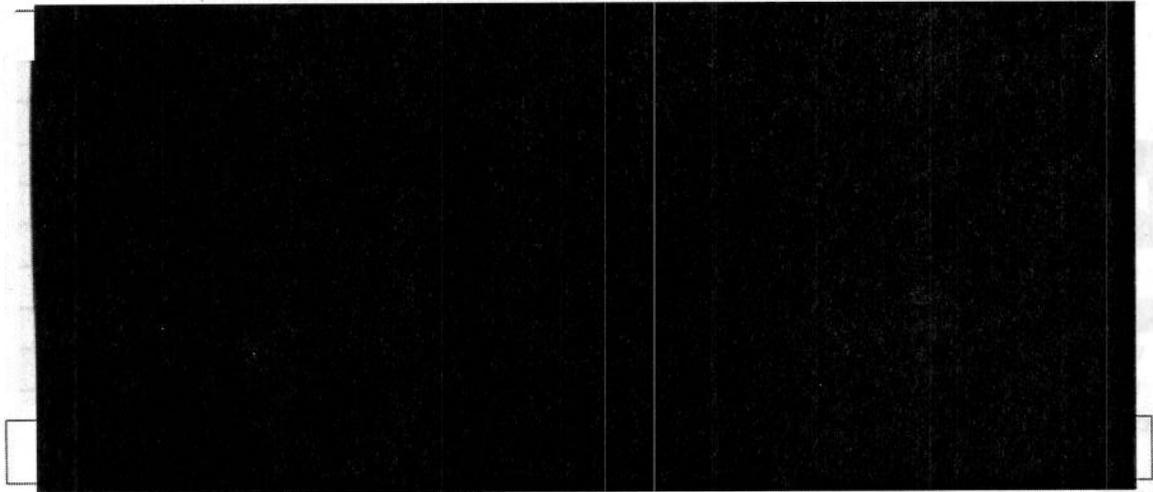
128. Subsequently, with the [REDACTED]'s permission, ID/OIOS photographed [REDACTED], which showed that [REDACTED] (ID/OIOS official [REDACTED] called [REDACTED], as depicted below:



129. According to [REDACTED] received the [REDACTED] and [REDACTED] in [REDACTED] from a [REDACTED] (whose name [REDACTED] does not recall) who had returned to [REDACTED] since then, [REDACTED] had used [REDACTED]

130. ID/OIOS repeated the same operation with [REDACTED] identified by [REDACTED]. All of them confirmed that the [REDACTED] and [REDACTED] were theirs and added that they too had received them from [REDACTED] who left [REDACTED].

131. ID/OIOS documented these investigative steps by taking photographs of the [REDACTED] of these [REDACTED], as shown below:



h. Interview with [REDACTED]

132. [REDACTED] is [REDACTED] who said [REDACTED] was born on [REDACTED] in [REDACTED] and [REDACTED] and [REDACTED] and [REDACTED] are [REDACTED] until [REDACTED] but shortly thereafter, [REDACTED] moved to [REDACTED] together with [REDACTED], where [REDACTED] also met [REDACTED]

133. [REDACTED] corroborated the information provided by the other victims. In particular, [REDACTED] said that [REDACTED] have had repeated sexual encounters with [REDACTED] at various locations in exchange for [REDACTED]. Each [REDACTED] and the [REDACTED] would earn about [REDACTED] after multiple sexual encounters.

134. From [REDACTED] [REDACTED] had sex with about [REDACTED] usually in [REDACTED] at the [REDACTED], and at [REDACTED].

135. According to [REDACTED], the [REDACTED]s did not give their [REDACTED] and before meeting the victims, [REDACTED] removed their [REDACTED]. [REDACTED] described some of these [REDACTED] and said [REDACTED] could identify them if given the opportunity.

136. For example, [REDACTED] had sex with a [REDACTED] called [REDACTED] because [REDACTED] looked older than the others, and also with a [REDACTED] called [REDACTED] (which according to [REDACTED] in [REDACTED], means [REDACTED]), as [REDACTED] had a much [REDACTED] than the other [REDACTED].

137. Subsequently, ID/OIOS provided [REDACTED] with [REDACTED] of photographs of [REDACTED] of current and past [REDACTED] and asked [REDACTED] to comment.

138. [REDACTED] identified [REDACTED] (including [REDACTED] and [REDACTED]) with whom [REDACTED] said [REDACTED] has had repeated sexual encounters in exchange for [REDACTED] over [REDACTED].

139. Additionally, [REDACTED] identified [REDACTED] for whom [REDACTED] or one of [REDACTED] purchased [REDACTED] at their request.



## i. Interview with [REDACTED]

140. [REDACTED] is [REDACTED] who said [REDACTED] was born on [REDACTED] has [REDACTED] and [REDACTED], whom [REDACTED] has not seen for [REDACTED]s, rejected [REDACTED] and [REDACTED] because [REDACTED] was having sex with [REDACTED].

141. [REDACTED] said [REDACTED] started having sex with [REDACTED]s near the [REDACTED] [REDACTED] when [REDACTED] was about [REDACTED]. Some of [REDACTED] who were having sex with soldiers, introduced [REDACTED] to them. This is how [REDACTED] met [REDACTED] and other victims interviewed by ID/OIOS. Sometimes, [REDACTED] and [REDACTED] had sex with [REDACTED] at the same time and location.

142. Since [REDACTED]s had both [REDACTED] sex with more than [REDACTED] [REDACTED], on average [REDACTED] encounters [REDACTED]. They usually paid [REDACTED].

143. [REDACTED] also had sex with [REDACTED] who [REDACTED] distinguished because [REDACTED] had [REDACTED] and [REDACTED] was [REDACTED].

144. During [REDACTED] [REDACTED] had sex with [REDACTED] at various locations at the [REDACTED], including the [REDACTED] and the [REDACTED].

145. The [REDACTED] prior to [REDACTED] interview with ID/OIOS, [REDACTED] had sex with [REDACTED] a [REDACTED], while the other [REDACTED] [REDACTED] said [REDACTED] could identify all the [REDACTED] if given the opportunity.

146. [REDACTED] also gave ID/OIOS the [REDACTED] and [REDACTED]s of [REDACTED] who [REDACTED] [REDACTED]s to have sex.

147. Subsequently, ID/OIOS provided [REDACTED] with [REDACTED] of photographs of [REDACTED] [REDACTED] of current and past [REDACTED] and asked [REDACTED] to comment. [REDACTED] identified [REDACTED]s, with whom [REDACTED] has had repeated sexual encounters at [REDACTED] in exchange for [REDACTED] over [REDACTED].

148. Further, during the identification process [REDACTED] identified [REDACTED], whom [REDACTED] referred to as [REDACTED], and provided their [REDACTED].

149. When presented with [REDACTED] digital photographs of various location of [REDACTED] [REDACTED] identified a number of locations which [REDACTED] had previously described in [REDACTED] earlier interview.

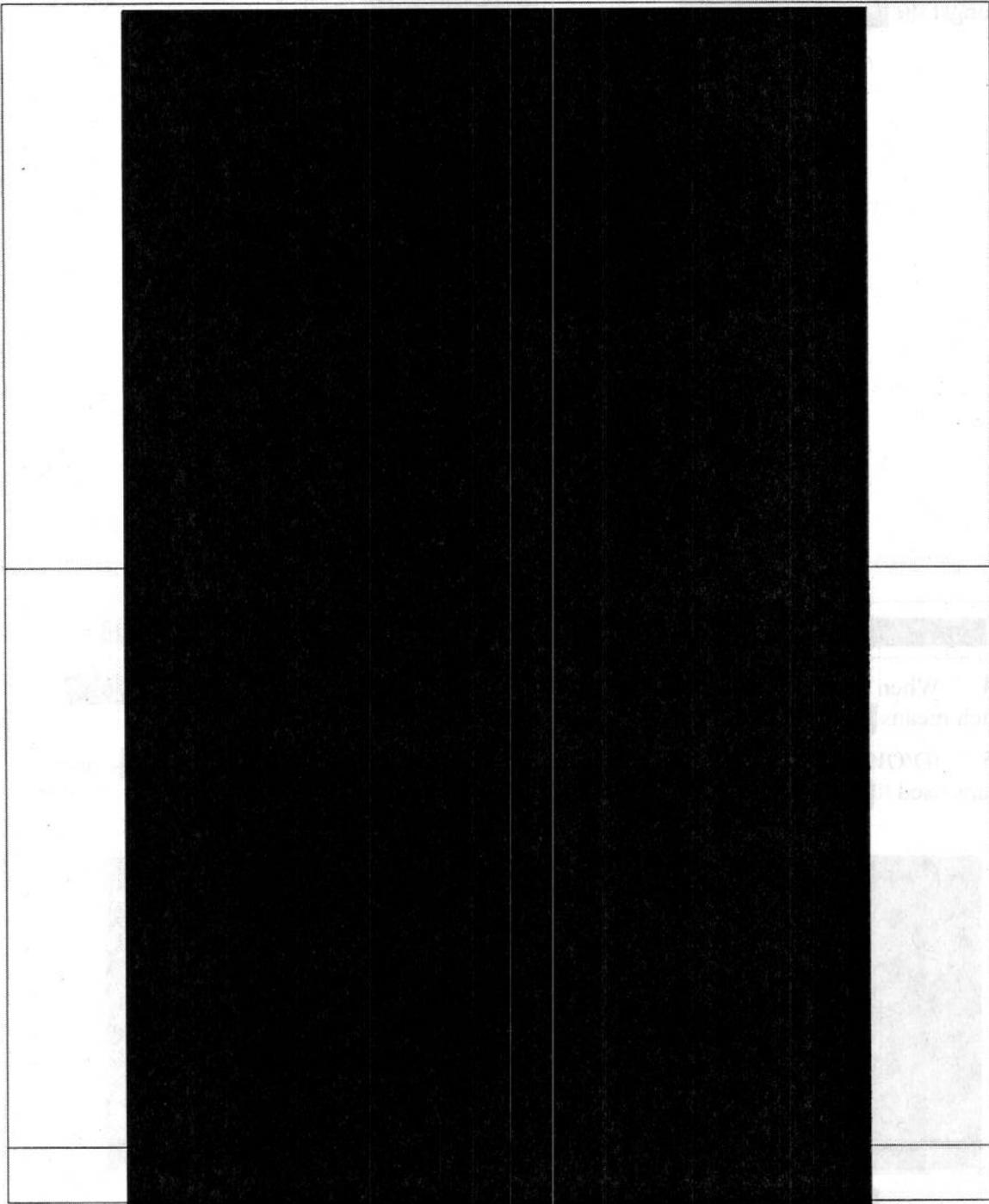
150. For example, at the [REDACTED], depicted in [REDACTED] above, [REDACTED] performed [REDACTED] on [REDACTED] and received [REDACTED] for the act. [REDACTED] identified the [REDACTED] during the identification process.

[REDACTED]

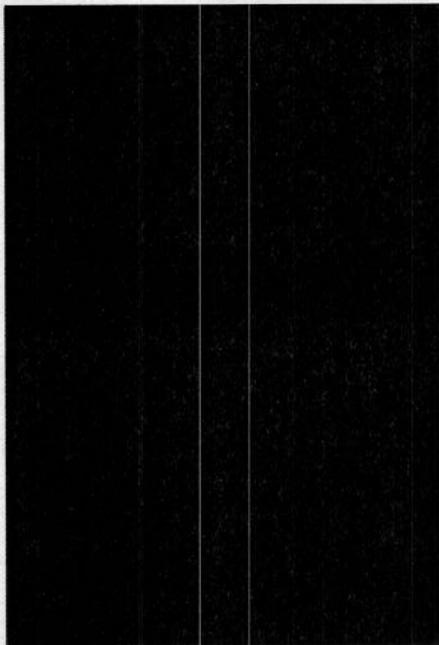
**B. ADDITIONAL PHOTOGRAPHS**

151. ID/OIOS took numerous photographs around [REDACTED]

152. Inside [REDACTED] OIOS noted that the [REDACTED], towards the [REDACTED] [REDACTED] had [REDACTED] as shown in [REDACTED] below.



153. [REDACTED] d tha [REDACTED] s were caused by [REDACTED]  
[REDACTED] When ID/OIOS indicated that it intends to take similar photographs of the  
[REDACTED] s on the [REDACTED], the same [REDACTED] said that this might be difficult  
because of the [REDACTED]. Whilst ID/OIOS investigators were taking these  
photographs they observed [REDACTED] sitting [REDACTED]  
amongst the [REDACTED], as shown in [REDACTED]



[REDACTED]

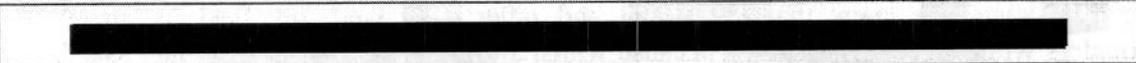
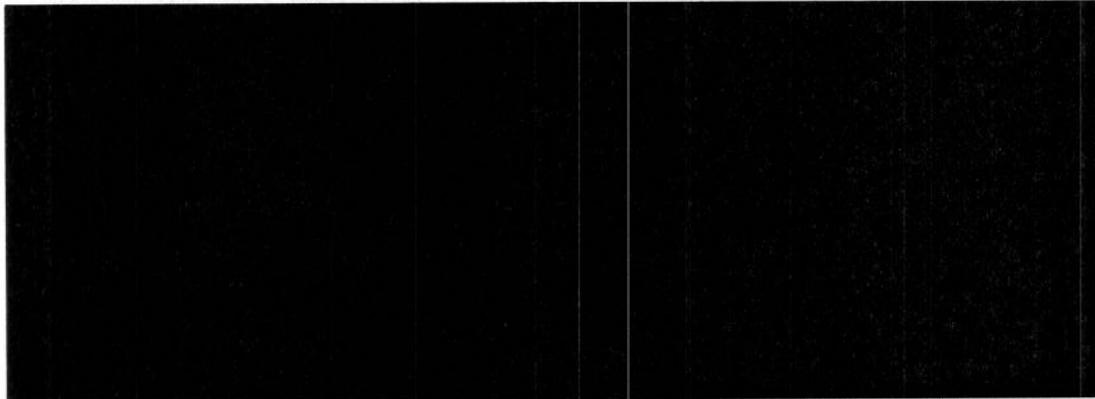
154. When asked what [REDACTED] was doing there, the [REDACTED] replied in [REDACTED],  
which means [REDACTED]."

155. ID/OIOS further observed [REDACTED], which were described by [REDACTED] s, as a  
means used to [REDACTED] at [REDACTED].



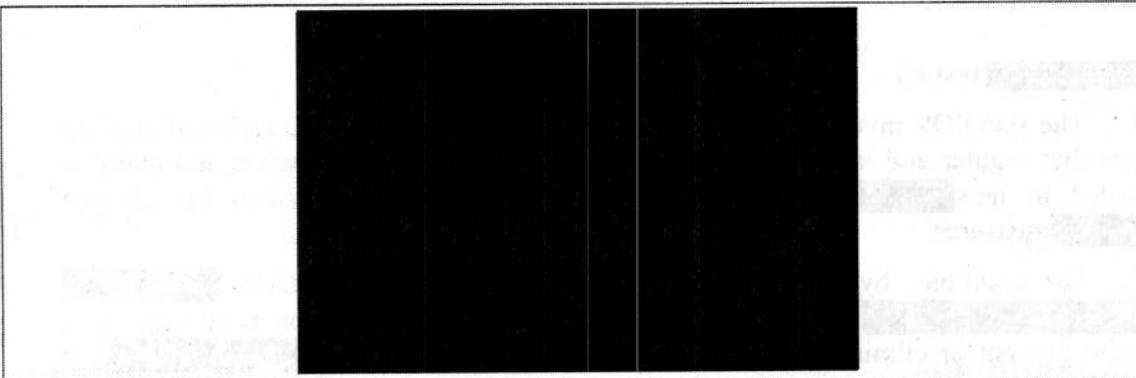
[REDACTED]

156. ID/OIOS also noted numerous [REDACTED] outside the [REDACTED] as shown in the [REDACTED] below.



157. Similar [REDACTED] were located [REDACTED] of the [REDACTED].

158. ID/OIOS established that the [REDACTED] found [REDACTED] were the same [REDACTED] Samples of this [REDACTED] are depicted in [REDACTED].



159. It was further established that this [REDACTED] was not available at the [REDACTED] within the vicinity of [REDACTED].

**C. INDEPENDENT WITNESS CORROBORATION**

160. ID/OIOS spoke to [REDACTED] who live close to [REDACTED] of the [REDACTED]. They asked investigators "why did you come only now?" as they claimed that [REDACTED] and [REDACTED] have frequently engaged in sexual [REDACTED].



activity in their [REDACTED] and that they found the [REDACTED] there the next [REDACTED]

161. They identified some of the victims and [REDACTED]s which assisted ID/OIOS in the conduct of this investigation. In particular, they provided the [REDACTED] and [REDACTED] whom ID/OIOS subsequently interviewed.

162. In [REDACTED] statement to ID/OIOS, the [REDACTED] said that [REDACTED]s usually come to their [REDACTED] and [REDACTED] to have sex. [REDACTED] is against this, but does not know how to stop it. [REDACTED] indicated they sometimes come in [REDACTED]

163. Additionally, witness [REDACTED], who said [REDACTED] and knew some of the victims, offered further corroboration on the statements provided by the victims to ID/OIOS and the [REDACTED]

164. [REDACTED] stated [REDACTED] knew that [REDACTED] and other [REDACTED] were involved in sexual encounters with [REDACTED] because whilst at [REDACTED] had asked [REDACTED] to [REDACTED] for them whilst they were having sex with the [REDACTED]s.

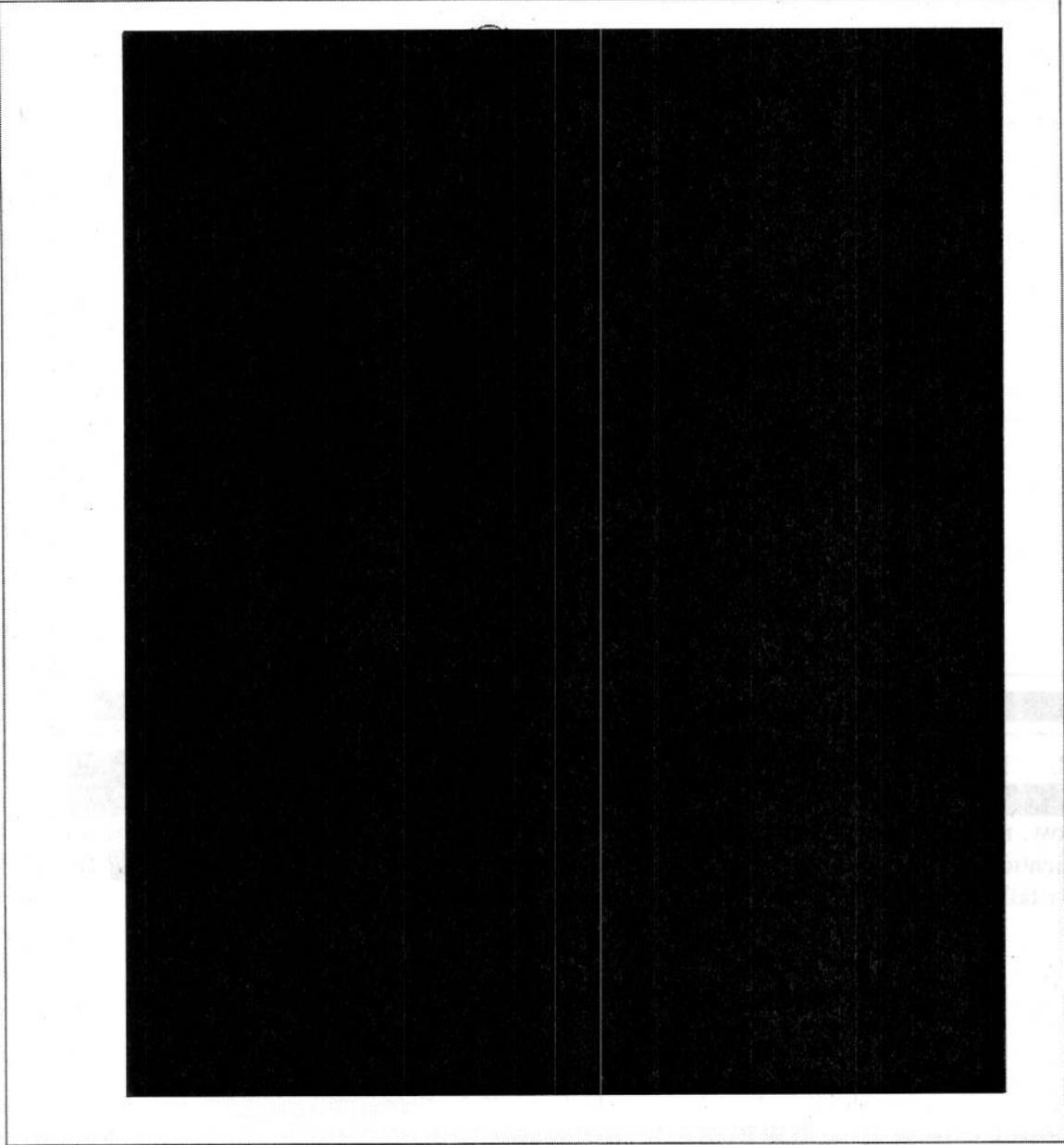
165. On occasion [REDACTED]s provided small services to [REDACTED] at the [REDACTED] at their request, including the provision of [REDACTED] added, some of the [REDACTED] requested that [REDACTED] brings them [REDACTED] identified from the [REDACTED] digital photographs presented to [REDACTED] the [REDACTED] who requested the [REDACTED]

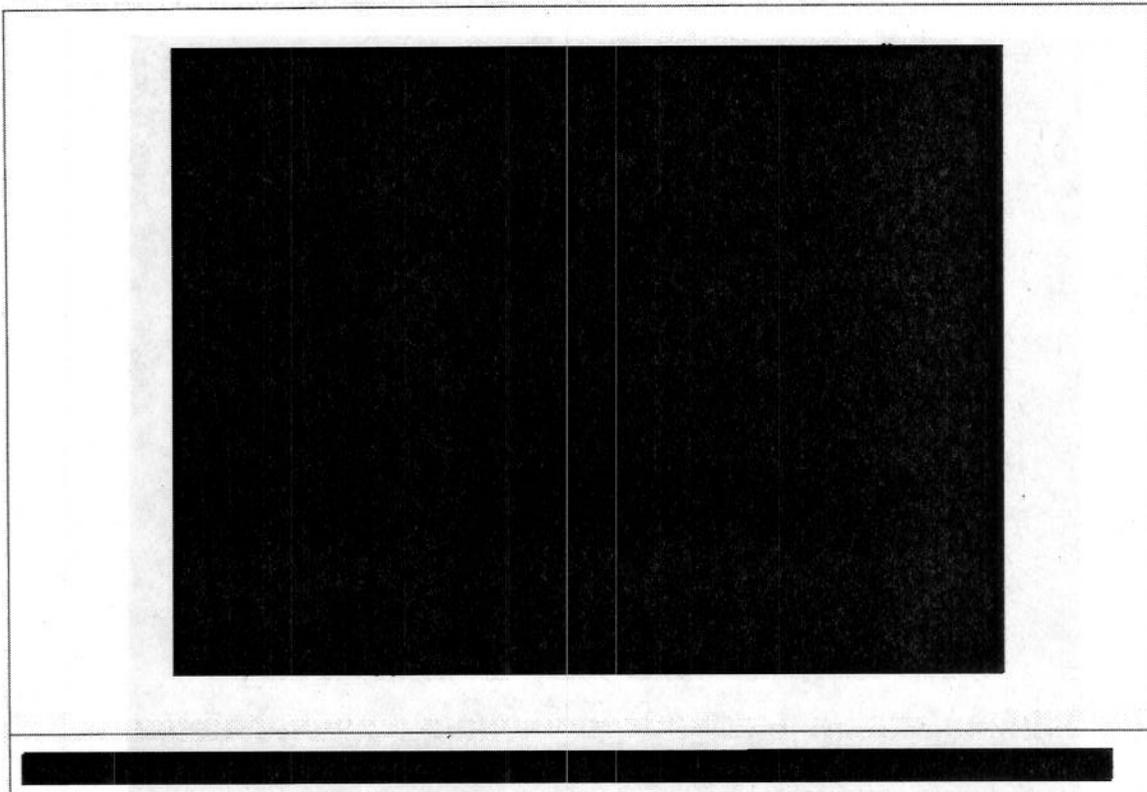
#### D. [REDACTED] ISSUES

166. The ID/OIOS investigation confirmed that [REDACTED] took a series of steps to ensure that regular and intensive induction training on sexual exploitation and abuse is provided to new [REDACTED], accompanied by relevant [REDACTED] measures.

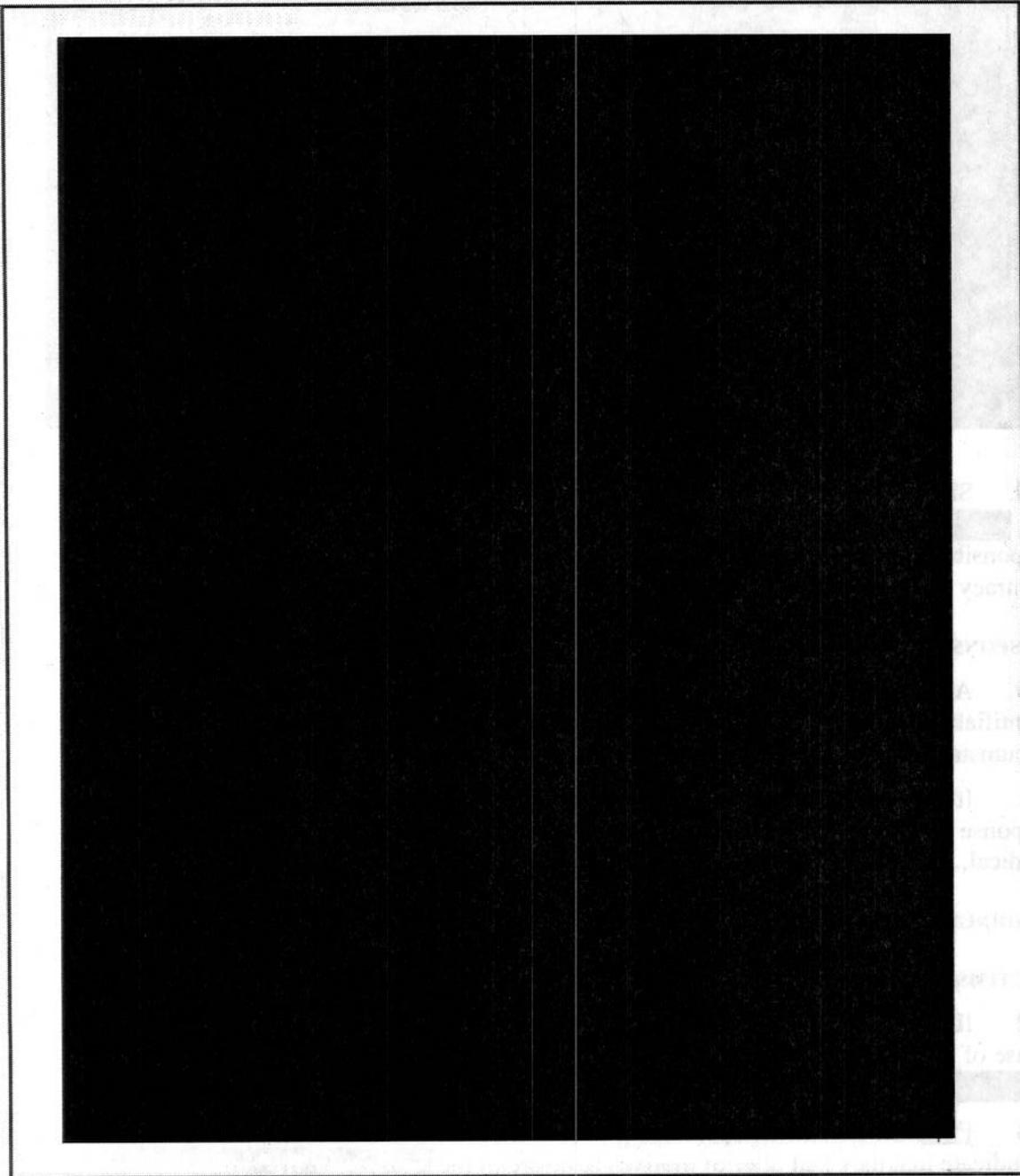
167. For example, by memorandum dated [REDACTED], each [REDACTED] was requested to provide [REDACTED] on what they have done to prevent or eliminate sexual exploitation and abuse at their [REDACTED]. It also offered possible actions for the prevention of such behaviour, as shown below.

[REDACTED]





168. The [REDACTED] submitted [REDACTED] to the [REDACTED]. ID/OIOS noted that apart from the [REDACTED] depicted in [REDACTED] below, none of the subsequent [REDACTED] was signed. Further, ID/OIOS found no indication that relevant [REDACTED] queried the [REDACTED] for their failure to sign [REDACTED].





169. Similarly, ID/OIOS found no indication that the [REDACTED], the staff of the [REDACTED] or any other actor with responsibilities for sexual exploitation and abuse at [REDACTED] had followed-up on the accuracy of the information submitted by [REDACTED].

#### E. RESPONSIBILITY TO VICTIMS

170. Although, ID/OIOS interviewed [REDACTED] victims, the investigation indicated further identifiable victims who might have been sexually exploited and abused in similar circumstances.

171. It is imperative that [REDACTED] and other responsible actors develop an urgent response to the victims identified in this report. It is clear that they require psychological, medical, and reintegration assistance.

### VI. FINDINGS AND CONCLUSIONS

#### A. VICTIMS

172. ID/OIOS finds that there exists a *prima facie* case of sexual exploitation and abuse of the victims identified in this report by [REDACTED] assigned to [REDACTED] for the following reasons:

173. First, the testimonies provided by all the victims were credible, with no evidence to indicate that they had ulterior motives to discredit the [REDACTED]. In fact, none of the victims instigated the complaints in this investigation, however they fully cooperated with the investigation.

174. Second, all victims supplied detailed information about their sexual encounters with several [REDACTED], that included the identifying features of [REDACTED].

175. Third, all victims and [REDACTED] identified more than [REDACTED] after participating in a comprehensive identification process.

176. Fourth, some victims clearly identified the [REDACTED] and [REDACTED].

177. Fifth, most victims provided specific information about [REDACTED] and their surroundings, which corroborates their accounts of sexual encounters within the [REDACTED].

178. Sixth, most victims acquired fairly good knowledge of the [REDACTED] language and could even converse amongst themselves in this language, as noted by the [REDACTED].

179. Seventh, as shown by the evidence, ID/OIOS established [REDACTED] was being used by successive [REDACTED] as a provider of sexual services.

180. Eighth, some victims' testimonies were corroborated by independent forensic evidence.

181. ID/OIOS concludes that based on the evidence adduced sexual exploitation and abuse that the [REDACTED] and possibly more, have been sexually exploited and abused by a [REDACTED] to [REDACTED] over [REDACTED].

#### B. [REDACTED] RESPONSIBILITIES

182. ID/OIOS considers that [REDACTED] must be fully involved and committed to ensuring the implementation of policies and directives relating to sexual exploitation and abuse in [REDACTED]. This requires that they be adequately trained and sensitized. The number and gravity of allegations of sexual exploitation and abuse are directly related to the failure on the part of [REDACTED] to undertake their particular responsibilities to create an environment that prevents sexual exploitation and abuse.

183. [REDACTED] should set the tone as role models for those under [REDACTED]. As is commonly acknowledged in the [REDACTED] are only as good as their [REDACTED]. They must be at the forefront of efforts to combat sexual exploitation and abuse and held accountable.

184. The evidence of this case indicates that the [REDACTED], who clearly have a primary responsibility for the discipline and good order of their [REDACTED] while assigned to [REDACTED] failed in their duties.

185. In particular, ID/OIOS considers that despite the clear indications of red flags of sexual exploitation and abuse at the [REDACTED] the [REDACTED] failed to take appropriate action to prevent the occurrence of sexual exploitation and abuse and enforce discipline.

186. [REDACTED] with responsibilities in this area should also have adopted a more proactive role. The facts of this case clearly indicate that there has been a failure to ensure that the strict policies of the bulletin have not been fully complied with.

187. Under section 4.1 of the Bulletin, the Secretary-General recognized this crucial role of [REDACTED] by making them responsible for creating and maintaining an environment that prevents sexual exploitation and abuse.

188. Spontaneous and frequent spot-check visits at [REDACTED] surroundings may have noted the deficiencies outlined in this report.

189. Whilst training is considered an effective preventative measure against sexual exploitation and abuse, it must be complemented by periodic and systematic follow-up and awareness-raising.

190. [REDACTED] must enhance its community-outreach programmes to raise awareness amongst the [REDACTED].

191. ID/OIOS will supply all evidence adduced during this investigation to the [REDACTED] authorities, where appropriate, including records of interviews and photographs. Further, as agreed, ID/OIOS will continue to assist the [REDACTED] authorities as may be required.

## VII. RECOMMENDATIONS

192. ID/OIOS makes the following recommendations in view of the findings of this investigation:

Recommendation 1: It is recommended that the [REDACTED] provides a copy of this report to the [REDACTED] authorities with a request that they take appropriate action [REDACTED].

Recommendation 2: It is recommended that pursuant to its "Code of Conduct on Sexual Exploitation and Sexual Abuse" [REDACTED] establishes, without delay, preventative measures, including patrols, spontaneous and regular spot-checks at [REDACTED] of all [REDACTED].

Recommendation 3: It is recommended that [REDACTED] coordinates with other appropriate actors to ensure that the victims' needs are addressed [REDACTED].

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