



United Nations

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**OFFICE OF INTERNAL OVERSIGHT SERVICES
INVESTIGATIONS DIVISION**

*This Report is protected by paragraph 18 of
ST/SGB/273 of 7 September 1994*

**ALLEGATION OF SEXUAL EXPLOITATION AND ABUSE
AGAINST [REDACTED]**

REDACTED REPORT

ID Case No. 0741-05

09 JANUARY 2007

STRICTLY CONFIDENTIAL

This Investigation Report of the Investigations Division of the United Nations Office of Internal Oversight Services is provided upon your request pursuant to paragraph 1(c) of General Assembly resolution A/RES/59/272. The report has been redacted in part pursuant to paragraph 2 of this resolution to protect confidentiality and sensitive information. OIOS's transmission of this Report does not constitute its publication. OIOS does not bear any responsibility for any further dissemination of the Report.

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**INVESTIGATION INTO AN ALLEGATION OF SEXUAL EXPLOITATION
BY [REDACTED]**

I. INTRODUCTION

1. On [REDACTED] the Investigations Division of the Office of Internal Oversight Services (ID/OIOS) received an anonymous allegation of sexual exploitation and abuse against [REDACTED] then [REDACTED]

2. It was alleged that [REDACTED] had been engaged in a long-term sexual relationship with [REDACTED] national and resident of [REDACTED]. The relationship was said to have culminated in [REDACTED] and [REDACTED] cohabitating at an address in [REDACTED]

3. In the course of this investigation ID/OIOS found [REDACTED] to be less than truthful in responding to the allegation and that the victim, [REDACTED], altered [REDACTED] testimony to ID/OIOS so dramatically as to suggest that [REDACTED] had been suborned.

II. BACKGROUND INFORMATION

4. [REDACTED] was established by [REDACTED]. As of [REDACTED], the strength of [REDACTED] was [REDACTED] including [REDACTED] and [REDACTED] supported by [REDACTED] and [REDACTED]

5. [REDACTED] was [REDACTED] with [REDACTED], from [REDACTED] until [REDACTED] as the [REDACTED] and had responsibility for the supervision of [REDACTED]. [REDACTED] was also involved in the provision of [REDACTED] in the period leading up to the [REDACTED]. There are [REDACTED] members [REDACTED] with [REDACTED] at any one time and, as the [REDACTED] in the [REDACTED] was also that [REDACTED]

III. APPLICABLE LAW

6. Rule 4 of the Code of Personal Conduct for [REDACTED] provides:

"Do not indulge in immoral acts of sexual, physical or psychological abuse or exploitation of the local population or United Nations staff, especially with women and children."

7. Special measures for protection from sexual exploitation and sexual abuse (ST/SGB/2003/13) provides:

Section 1

Definitions

"...the term 'sexual exploitation' means any actual or attempted abuse of a position of vulnerability, differential power, or trust, for sexual purposes".

Section 2

Scope of application

"2.2 United Nations forces conducting operations under United Nations command and control are prohibited from committing acts of sexual exploitation and sexual abuse, and have a particular duty of care towards women and children, pursuant to section 7 of Secretary General's Bulletin ST/SGB/1999/13..."

Section 3

Prohibition of sexual exploitation and sexual abuse

"3.2 (a) Sexual exploitation and sexual abuse constitute acts of serious misconduct and are therefore grounds for disciplinary measures, including summary dismissal;

(c) Exchange of money, employment, goods or services for sex, including sexual favours or other forms of humiliating, degrading or exploitive behaviour, is prohibited."

(d) Sexual relationships between United Nations staff and beneficiaries of assistance, since they are based on inherently unequal power dynamics, undermine the credibility and integrity of the work of the United Nations and are strongly discouraged."

IV. METHODOLOGY

8. The ID/OIOS investigation included analysis of the original information and interviews with witnesses and the subject -- [REDACTED]

V. INVESTIGATIVE DETAILS

9. On [REDACTED] ID/OIOS interviewed members of [REDACTED] [REDACTED] stated that [REDACTED] and [REDACTED] had been involved in a serious relationship for approximately [REDACTED] [REDACTED] stated that they were engaged to be married and despite the fact that [REDACTED] had returned to [REDACTED] remained in close contact with [REDACTED] [REDACTED] also stated that [REDACTED] had supported [REDACTED] during the course of their relationship.

10. ID/OIOS also interviewed [REDACTED] who stated that [REDACTED] had been involved in a 'loving' relationship with [REDACTED] for approximately [REDACTED] and hoped to marry in the near future. [REDACTED] stated that [REDACTED] and in which [REDACTED] [REDACTED] stated that a number of people had [REDACTED] up until [REDACTED] when the [REDACTED] was destroyed [REDACTED] [REDACTED] stated that following the [REDACTED] moved to [REDACTED] [REDACTED] told ID/OIOS that

had nothing but admiration for [redacted] and that [redacted] had provided [redacted] over the course of [redacted] relationship with [redacted] stated that despite the fact [redacted] had returned to [redacted] was in [redacted] contact with [redacted]

11. ID/OIOS interviewed [redacted], on [redacted], a [redacted] stated that [redacted] first met [redacted] when [redacted] and that a romantic relationship commenced a short time later. [redacted] confirmed that, prior to [redacted] return to [redacted] had been in a sexual relationship with [redacted] and that, whilst [redacted] was not living with [redacted] had spent considerable amount of time with [redacted] stated that [redacted] and [redacted] were planning to marry and that [redacted] continues to remain in close contact with [redacted] also told ID/OIOS that [redacted] provided support in the [redacted] over the course of their relationship.

12. ID/OIOS interviewed [redacted] by telephone. [redacted] stated that [redacted] was [redacted] to [redacted] and was [redacted] stated that [redacted] had never attended and, in fact, had never heard of sexual exploitation and abuse training being conducted at [redacted] although [redacted] could recall the issue being raised during [redacted] induction training. [redacted] stated that [redacted] was aware that there was a prohibition on sexual relations with minors and prostitutes but believed that sexual relations with [redacted] was 'discouraged' rather than 'strongly discouraged'. [redacted] stated that [redacted] believed that the current United Nations policy on sexual relations with [redacted] was unclear and that the Organisation should simply prohibit the conduct if that was the underlying intention of the policy.

13. [redacted] confirmed that [redacted] owned by [redacted] and remained there [redacted] stated that whilst [redacted] also [redacted] a number of people were [redacted] prior to [redacted] Following [redacted] moved to [redacted] stated that [redacted] had a good relationship with [redacted] and [redacted] and that [redacted] assisted them [redacted] following the destruction of [redacted] stated that [redacted] provided assistance to a number of people affected by the [redacted] including [redacted] maintained that at no time was [redacted] in a relationship with [redacted] although on occasion [redacted] did visit [redacted] also stated that [redacted] visited [redacted] from time to time just as [redacted] visited [redacted] of other [redacted] with whom [redacted] had established friendships.

14. [redacted] denied being involved in a sexual relationship with [redacted] and stated that [redacted] considered [redacted] to be a de facto [redacted]

15. On [redacted], ID/OIOS re-interviewed [redacted] and asked [redacted] whether [redacted] was still in contact with [redacted] told ID/OIOS that [redacted] had lost [redacted] and had not spoken to [redacted] for some time. When questioned, [redacted] stated that [redacted] had never been engaged to [redacted] and they had never been involved in a sexual relationship. [redacted] stated that [redacted] would have considered marrying [redacted] but was aware that [redacted] and that any long-term relationship would have been impossible. When asked why [redacted] and [redacted] had previously told ID/OIOS that they were involved in a 'loving' relationship, [redacted] stated that ID/OIOS must have misunderstood what they were saying.

denied that or any other person had contacted and asked to change account of the events. stated that and were no longer in and did not know their current whereabouts.

VI. FINDINGS

16. ID/OIOS established that shortly after arrival in owned by . Moreover, that sometime after commenced a sexual relationship with which continued even after moved (following a) in and until out of the

17. ID/OIOS found that and were under the belief that and were engaged to be married. However, subsequently recanted evidence to ID/OIOS - denying that was engaged to and further denied having been involved in a sexual relationship with ID/OIOS has not established why so dramatically changed evidence, however, an adverse inference can be drawn that was suborned and in this regard it is worth noting that provided support, in the form of , to and over the course of their relationship and the evidence of some of that was still in close contact with

VII. CONCLUSION

18. ID/OIOS concludes that an allegation of sexual exploitation and abuse against cannot be substantiated. However, ID/OIOS concludes that conduct is of the type specifically discouraged by ST/SGB/2003/13.

19. ID/OIOS considers that was less than truthful in the description of relationship with . There is also concern about the change, between the time of first interview with ID/OIOS in and subsequent interview with ID/OIOS in in description of relationship with . The differing accounts by are suggestive of subornation; however, ID/OIOS cannot draw a definitive conclusion against any person in this regard.

VIII. RECOMMENDATION

20. In view of the findings of this investigation, ID/OIOS recommends the following:

Recommendation 1: It is recommended that a copy of this report be provided to the to inform them of the circumstances of the case and for any action they deem appropriate.