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**OFFICE OF INTERNAL OVERSIGHT SERVICES
INVESTIGATIONS DIVISION**

REPORT OF INVESTIGATION

ID Case No. 0300/06

REDACTED

This Investigation Report of the Investigations Division of the United Nations Office of Internal Oversight Services is provided upon your request pursuant to paragraph 1(c) of General Assembly resolution A/RES/59/272. The Report has been redacted in part pursuant to paragraph 2 of this resolution to protect confidential and sensitive information. OIOS' transmission of this Report does not constitute its publication. OIOS does not bear any responsibility for any further dissemination of the Report.

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Table of Contents

I. INTRODUCTION.....	1
II. BACKGROUND INFORMATION	1
III. APPLICABLE LAW.....	1
IV. METHODOLOGY	3
V. INVESTIGATIVE DETAILS.....	3
VI. FINDINGS AND CONCLUSIONS	5
VII. RECOMMENDATIONS.....	5

**INVESTIGATION INTO AN ALLEGATION OF SEXUAL
EXPLOITATION AGAINST MEMBERS OF THE [REDACTED] FORMED
POLICE UNIT DEPLOYED WITH THE [REDACTED]**

(ID Case No. 0300/06)

I. INTRODUCTION

1. On [REDACTED], the United Nations [REDACTED] of the [REDACTED] provided the Investigations Division of the Office of Internal Oversight Services (ID/OIOS) with a report alleging sexual exploitation by two unidentified officers of the [REDACTED] deployed with [REDACTED].
2. Specifically, the report suggested that two unidentified officers of the [REDACTED] were observed in circumstances that suggested they had engaged the services of a prostitute during a public order operation in [REDACTED], on [REDACTED].

II. BACKGROUND INFORMATION

3. [REDACTED] was established pursuant to United Nations [REDACTED]. The total authorized strength in the [REDACTED], who were supported [REDACTED] staff.
4. [REDACTED] was deployed to [REDACTED] on [REDACTED] and was repatriated in late [REDACTED]. The unit comprised [REDACTED] members and was stationed in [REDACTED] area.
5. This complaint was originally provided to the [REDACTED] on [REDACTED]. The [REDACTED] assigned the case to the [REDACTED] before it was transferred to ID/OIOS in early [REDACTED].

III. APPLICABLE LAW

6. Code of Personal Conduct for [REDACTED]

"4 – Do not indulge in immoral acts of sexual, physical or psychological abuse or exploitation of the local population or United Nations staff, especially women and children."
7. Directives for Disciplinary Matters involving [REDACTED] and [REDACTED]

III. Definitions:

“4 -Serious misconduct includes, but is not limited to:

- Sexual abuse and exploitation of any individual, particularly children;
- Harassment, including sexual harassment;
- Conduct prejudicial to good order and discipline.”

“6 [REDACTED] Officers and [REDACTED] are required to abide by the highest standards of integrity while in the service of the United Nations. They shall refrain from any conduct that would adversely reflect on the United Nations and shall not engage in any activity that is incompatible with the aim and objectives of the United Nations.”

8. [REDACTED] Code of Conduct on Sexual Exploitation and Sexual Abuse

“It is strictly prohibited for all [REDACTED] personnel to engage in any act of sexual exploitation, sexual abuse or other forms of humiliating, degrading or exploitative behavior, including for example; 1-sexual activity with children (persons under the age of 18 years), 2-use of children or adults to procure sexual services for others, 3-exchange of money, employment, goods or services for sex, 4-exchange of assistance that is due to beneficiaries, for sex.”

9. [REDACTED]

“All United Nations personnel in [REDACTED] must conduct themselves in a professional and disciplined manner. Exercise the highest standard of integrity. Dress, think, and behave in a dignified manner befitting a mature, respectable and honorable peacekeeper.

10. ST/SGB/2003/13 – Special Measures for Protection from Sexual Exploitation and Abuse

“1. Definitions-The term sexual exploitation means any actual or attempted abuse of a position of vulnerability, differential power, or trust, for sexual purposes, including, but not limited to, profiting monetarily, socially or politically from the sexual exploitation of another. Similarly, the term sexual abuse means the actual threatened physical intrusion of a sexual nature, whether by force or under unequal or coercive conditions.”

“3.2(a) Sexual exploitation and sexual abuse constitute acts of serious misconduct and are therefore grounds for disciplinary measures.”

“3.2(c) Exchange of money, employment, goods or services for sex, including sexual favors or other forms of humiliating, degrading or exploitative behavior, is prohibited. This includes any exchange of assistance that is due to beneficiaries of assistance.”

“3.2(d) Sexual relationships between United Nations staff and beneficiaries of assistance, since they are based on inherently unequal power of dynamics, undermine the credibility and integrity of the work of the United Nations and are strongly discouraged.”

IV. METHODOLOGY

11. The ID/OIOS investigation included, but was not limited to, the collection and analysis of all available information and documents and the interview of [REDACTED] witnesses and UN personnel.

V. INVESTIGATIVE DETAILS

12. On [REDACTED], ID/OIOS interviewed [REDACTED], a [REDACTED] officer, who advised that [REDACTED] was part of a [REDACTED] responsible for training and monitoring members of the [REDACTED] working in the [REDACTED]

13. [REDACTED] told ID/OIOS that on [REDACTED], [REDACTED] was tasked to monitor the activities of the [REDACTED] at the [REDACTED] celebration in [REDACTED]. [REDACTED] said that [REDACTED] and a [REDACTED], [REDACTED], were on standby in the car park of a building in [REDACTED] with members of the [REDACTED] and 15 [REDACTED] members of the [REDACTED] i [REDACTED] [REDACTED] said they remained at the car park from [REDACTED] until [REDACTED] the following morning.

14. [REDACTED] told ID/OIOS that at some time during the [REDACTED], [REDACTED] went to relieve himself near the back of the car park, when [REDACTED] noticed a group of children standing on the roof of an abandoned vehicle [REDACTED] said their attention seemed to be focused on something nearby and when he followed their line of sight [REDACTED] saw a [REDACTED] member of the [REDACTED] emerge from behind some abandoned vehicles and walk towards the location of the [REDACTED] vehicles parked nearby. [REDACTED] said that [REDACTED] thought that the man looked sweaty. [REDACTED] said [REDACTED] then saw a second [REDACTED] member emerge from the same location and follow [REDACTED]. [REDACTED] told ID/OIOS that a short time later [REDACTED] saw an adult [REDACTED] female emerge from the same area as the two [REDACTED] [REDACTED] said that the woman went to the car park exit where a [REDACTED] officer spoke to her. [REDACTED] said [REDACTED] believed the [REDACTED] officer's name was [REDACTED], but suggested that [REDACTED] would be able to confirm the officer's details. [REDACTED] said that [REDACTED] did not overhear the conversation, but did see the woman showing [REDACTED] some money. [REDACTED] said that after the woman had left the compound [REDACTED] approached [REDACTED] and asked [REDACTED] why the woman had shown [REDACTED] the money. [REDACTED] said initially [REDACTED] said that the money was for nothing although [REDACTED] later admitted that the woman earned money through prostitution.

15. [REDACTED] told ID/OIOS that later the same evening, [REDACTED] saw the [REDACTED] woman return to the compound in the company of [REDACTED]. [REDACTED] said that she had a short conversation with a number of [REDACTED] before [REDACTED] walked towards the back of the car park. [REDACTED] said that after about two minutes, she was followed by two

members of the [REDACTED] stated that [REDACTED] and [REDACTED] attempted to see what was happening, but before they could get close enough, they were seen by the [REDACTED] (who he believed were acting as look-outs) and the two [REDACTED] immediately left the area. [REDACTED] said that a minute or two later the woman also left the area.

16. [REDACTED] told investigators that [REDACTED] was concerned about what [REDACTED] had seen and spoke to the [REDACTED] of the [REDACTED] and told [REDACTED] what [REDACTED] had observed, but the officer said [REDACTED] didn't believe [REDACTED] said that the [REDACTED] spoke to the assembled members of the [REDACTED] before returning and telling [REDACTED] that the men had denied the allegations.

17. [REDACTED] told ID/OIOS that [REDACTED] would not recognize the members of the [REDACTED] [REDACTED] had seen with the woman in the back of the car park and was unable to provide any further details that would assist in their identification.

18. [REDACTED] was interviewed by ID/OIOS on [REDACTED], who ostensibly corroborated the account of [REDACTED]. [REDACTED] confirmed that [REDACTED] was working with [REDACTED] on the evening of [REDACTED] monitoring the [REDACTED] detachment at the [REDACTED] celebration. [REDACTED] said that whilst deployed at the car park, [REDACTED] saw a number of [REDACTED] members leaving the area and then returning a few minutes later with local women. [REDACTED] said [REDACTED] noticed that some of the [REDACTED] officers were gathering at the back of the car park near some abandoned vehicles. [REDACTED] told investigators that [REDACTED] and [REDACTED] approached this area and noticed an [REDACTED] officer leave the area followed by a [REDACTED]. [REDACTED] said the woman went to the car park exit where she spoke to a [REDACTED] officer and showed [REDACTED] some money. [REDACTED] told investigators that [REDACTED] saw a number of [REDACTED] women inside the car park precinct and believed that they were there for prostitution.

19. ID/OIOS interviewed [REDACTED] of the [REDACTED] is the [REDACTED] officer referred to by [REDACTED] as [REDACTED]. [REDACTED] confirmed that [REDACTED] was a part of a [REDACTED] detachment on duty at the car park in question on [REDACTED] and [REDACTED]. [REDACTED] said that on the night in question, there were a number of [REDACTED] personnel at the compound supporting the [REDACTED] and [REDACTED] operation. [REDACTED] said the [REDACTED] personnel were in uniform, but [REDACTED] was unable to say whether they were [REDACTED] or [REDACTED]. [REDACTED] told ID/OIOS that between [REDACTED] and [REDACTED] on [REDACTED], [REDACTED] noticed a number of [REDACTED] going to and from a damaged bus at the back of the car park. [REDACTED] said the ambient light allowed him to see that there was a [REDACTED] woman between [REDACTED] and [REDACTED] years of age in the bus. [REDACTED] told ID/OIOS that every time a [REDACTED] left the bus, [REDACTED] was quickly replaced.

20. [REDACTED] said that when the woman emerged from the bus, [REDACTED] approached her and asked her what she was doing. [REDACTED] said the woman told [REDACTED] that she was having sex with the [REDACTED]. [REDACTED] said she opened her right hand and [REDACTED] saw three United States ten-dollar notes in her hand. [REDACTED] told investigators that [REDACTED] could not identify this woman and did not know her name.

21. ██████████ was interviewed by ID/OIOS on ██████████. ██████████ confirmed that ██████████ was the ██████████ of the ██████████ ██████████ during the ██████████ on ██████████ and ██████████ said that ██████████ informed him that members of his ██████████ were believed to be having sex in an abandoned bus located in the rear of the car park where they were deployed. ██████████ said ██████████ spoke to the ██████████ woman who was allegedly prostituting herself, but she denied having sex with his men. ██████████ said he did not record the name of this woman and in the absence of any corroborative evidence ██████████ considered the matter closed.

VI. FINDINGS AND CONCLUSIONS

22. ID/OIOS established that members of the ██████████ ██████████ were deployed to a car park with other members of ██████████ and ██████████ in support of the ██████████. During this deployment, members of the ██████████ ██████████ were seen consorting with a female ██████████ national in circumstances that led observers to believe they were engaging in prostitution. This belief was supported by a member of the ██████████ who said ██████████ spoke to the ██████████ woman and she admitted having sexual intercourse with members of ██████████ ██████████ in exchange for money.

23. ID/OIOS established that suspicions about the conduct of some members of the ██████████ ██████████ were immediately raised with their ██████████. The ██████████ interviewed a woman who was alleged to have engaged in sexual activity with ██████████ men, however, she denied any such involvement. None of those present in the car park on that night recorded the details of the woman and ID/OIOS was unable to identify or locate her for the purpose of an interview.

24. ID/OIOS also established that no one who observed the suspicious behavior could identify the members of the ██████████ ██████████ who allegedly had contact with the woman. ID/OIOS is left to rely on the hearsay account of ██████████ and the contradictory statements the unidentified woman apparently made to ██████████. In the absence of any direct evidence, ID/OIOS is unable to establish that contact of a sexual nature took place involving members of the ██████████ ██████████.

25. In the absence of corroborating evidence, coupled with the fact that the alleged victim and subjects are not identifiable, ID/OIOS could not establish that members of the ██████████ ██████████ engaged in sexual relations with a local ██████████ woman, believed to be a prostitute. The charges of sexual exploitation and abuse are therefore not substantiated.

VII. RECOMMENDATIONS

26. In view of the preceding findings, ID/OIOS makes the following recommendations:

Recommendation 1: It is recommended that ██████████ provide a copy of this report to the Permanent Mission of ██████████ to the United Nations to inform them of the

circumstances of the case and that the allegations of sexual exploitation and abuse against unidentified members of the [REDACTED] [REDACTED] are unsubstantiated.
(ID Rec. No. IV06/0300/01)