



United Nations

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**OFFICE OF INTERNAL OVERSIGHT SERVICES  
INVESTIGATIONS DIVISION**

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*This Report is protected by paragraph 18 of  
ST/SGB/273 of 7 September 1994*

**REPORT OF THE INVESTIGATION OF AN ALLEGATION OF  
SEXUAL EXPLOITATION AND ABUSE BY [REDACTED]**

**REDACTED REPORT**

**ID Case No. 0780-05**

**25 APRIL 2007**

**STRICTLY CONFIDENTIAL**

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## ALLEGATION OF SEXUAL EXPLOITATION BY [REDACTED]

### I. INTRODUCTION

1. On [REDACTED] the Investigations Division of the Office of Internal Oversight Services (ID/OIOS) received, from the [REDACTED] of the [REDACTED], an allegation of the sexual exploitation and abuse of a [REDACTED] (hereafter referred to as [REDACTED]) by [REDACTED]

2. ID/OIOS was told that, on [REDACTED] the [REDACTED] had arrested [REDACTED] as [REDACTED] was found inside the perimeter of [REDACTED] without proper authorization. [REDACTED] told the [REDACTED] that [REDACTED] had been smuggled into the [REDACTED] by an unknown [REDACTED] with whom [REDACTED] had sex in exchange for the promise of a [REDACTED] [REDACTED] alleged that, at the end of the encounter, [REDACTED] told [REDACTED] to wait and that [REDACTED] would return with the [REDACTED] but the [REDACTED] never returned. It was at this point that [REDACTED] was arrested by the [REDACTED] [REDACTED] alleged that [REDACTED] was [REDACTED] and was scheduled to depart [REDACTED] the following day [REDACTED]

### II. BACKGROUND INFORMATION

3. [REDACTED] is an [REDACTED] and has been so for [REDACTED]
4. [REDACTED] where the alleged misconduct occurred, is the principal entry and exit point for all [REDACTED] performing their [REDACTED]

### III. APPLICABLE LAW

5. [REDACTED] Criminal Code (Unofficial Version)

Article 299 - Any person... who commits an indecent act on an individual, male or female, aged over 15 years but and under 18, or persuades him/her to commit an indecent act shall be sentenced to a term of imprisonment with hard labour.

6. [REDACTED] Code of Personal Conduct for [REDACTED]

*"Do not indulge in immoral acts of sexual, physical or psychological abuse or exploitation of the local population or United Nations staff, especially women and children."*

7. [REDACTED] Directives for Disciplinary Matters Involving [REDACTED]

#### III. Definitions

4. "...Serious misconduct includes, but is not limited to:

*Sexual abuse and exploitation of any individual, particularly children;...  
Conduct prejudicial to good order and discipline”*

#### IV. Standard of Conduct

6. [REDACTED] are required to abide by the highest standards of integrity while in service for the United Nations. They shall refrain from any conduct that would adversely reflect on the United Nations and shall not engage in any activity that is incompatible with the aims and objectives of the United Nations.”

8. [REDACTED] Code of Conduct on Sexual Exploitation and Sexual Abuse

“It is strictly prohibited for all [REDACTED] to engage in any act of sexual abuse and sexual exploitation sexual abuse or other forms of humiliating, degrading or exploitative behaviour, including for example;  
1-sexual activity with children (persons under the age of 18 years),  
2-use of children or adults to procure sexual services for others,  
3-exchange of money, employment, goods or services for sex, 4-exchange of assistance that is due to beneficiaries, for sex.”

9. ST/SGB/2003/13: Special Measures for Protections from Sexual. Exploitation and abuse.

1. “...the term ‘sexual exploitation’ means any actual or attempted abuse of a position of vulnerability, differential power, or trust, for sexual purposes...Similarly, the term ‘sexual abuse’ means the actual or threatened physical intrusion of a sexual nature, whether by force or under unequal or coercive conditions.”

2.2 “United Nations [REDACTED] conducting [REDACTED] under United Nations [REDACTED] are prohibited from committing acts of sexual exploitation and sexual abuse, and have a particular duty of care towards women and children, pursuant to section 7 of Secretary General’s bulletin ST/SGB/1999/13...”

3.2(a) “Sexual exploitation and sexual abuse constitute acts of serious misconduct and are therefore grounds for disciplinary measures”

3.2(b) “Sexual activity with children (persons under the age of 18) is prohibited regardless of the age of majority or age of consent locally. Mistaken belief in the age of a child is not a defence.”

#### **IV. METHODOLOGY**

10. ID/OIOS interviewed the victim, [REDACTED] and conducted inquiries, including the examination of relevant documents, in an effort to identify the subject.

## V. INVESTIGATIVE DETAIL

11. ID/OIOS interviewed [redacted] who stated that [redacted] had [redacted] with [redacted] on several occasions either for money or for the promise that [redacted] would be smuggled out of [redacted] on the [redacted].
12. [redacted] told ID/OIOS that [redacted] normally [redacted] with [redacted] but on [redacted] between [redacted] prostituted [redacted] with [redacted] with the [redacted] most recent instances being in [redacted].
13. [redacted] stated that the [redacted] in [redacted] occurred as [redacted] was walking along [redacted] in the direction of [redacted] when [redacted] stopped at a [redacted] and engaged in a conversation with [redacted] on [redacted] told the [redacted] that [redacted] had no [redacted] and that [redacted] would like to [redacted] with them. At the conclusion of their [redacted] [redacted] was invited by [redacted] into the [redacted] where [redacted] was hidden [redacted] and subsequently [redacted]. At the [redacted] with [redacted] who promised to take [redacted] with [redacted] and the [redacted] at the following [redacted] when they were to depart [redacted] [redacted] stated that [redacted] departed without [redacted] and the [redacted] arrested [redacted] when [redacted] was found within the [redacted] [redacted] stated that [redacted] as a consequence.
14. [redacted] told ID/OIOS that the [redacted] in [redacted] occurred when [redacted] met [redacted] on [redacted] at a [redacted] near the [redacted] [redacted] stated that [redacted] spoke to [redacted] with whom [redacted] had spoken previously [redacted] and from whom [redacted] had received some [redacted] [redacted] stated that this [redacted] - the subject - was [redacted], both because the subject had told [redacted] so and because the subject wore [redacted] which [redacted] believed was the [redacted].
15. [redacted] stated that [redacted] offered the subject sex and when asked about a price, stated [redacted]. Both persons agreed to meet [redacted] at the same location. [redacted] stated that at about [redacted] on the agreed day, [redacted] met the subject and was placed in [redacted] [redacted] stated that as [redacted] the [redacted] was directed to hide [redacted] within the [redacted] [redacted] was taken by the subject behind [redacted] where [redacted]. At the conclusion of the act, the subject told [redacted] to remain hidden until [redacted] returned with the agreed payment, however, [redacted] failed to return and when emerging from [redacted] was again arrested by the [redacted] [redacted] was only able to provide ID/OIOS with a vague description of the subject.
16. Documentation provided to ID/OIOS by the [redacted] established that [redacted] had been arrested on [redacted] for being within the restricted perimeters of [redacted] without authorization. On [redacted] [redacted] was again arrested for the same offence, notification of which was received by [redacted]. On [redacted] [redacted] told the [redacted] that [redacted] was brought into the [redacted] [redacted] by [redacted] to have sex with them.

17. ID/OIOS established that on [REDACTED] a [REDACTED] comprising [REDACTED] and a [REDACTED] comprising [REDACTED] departed [REDACTED]. ID/OIOS was informed by [REDACTED] that this was a scheduled [REDACTED] and that the [REDACTED] were replaced by [REDACTED] who arrived on the same [REDACTED].

18. ID/OIOS established, via the [REDACTED] that no records were kept of [REDACTED] or other operational documentation relating to [REDACTED] that [REDACTED]. Inquiries with the new [REDACTED] revealed that no records of previous [REDACTED] existed and if they did, they would be in the possession of the former [REDACTED].

19. Pursuant to inquiries with [REDACTED] - [REDACTED] ID/OIOS established that the [REDACTED] out of the [REDACTED] between [REDACTED] and in all, [REDACTED] left [REDACTED] during that period.

#### VI. FINDINGS AND CONCLUSIONS

20. ID/OIOS established that [REDACTED] was the victim of sexual exploitation and abuse.

21. The evidence of [REDACTED] that the subject of this allegation was a [REDACTED] is corroborated to a certain degree by [REDACTED] records which confirmed the presence of the [REDACTED] in [REDACTED] on [REDACTED]. Nevertheless, the lack of identification makes it impossible to establish with any certainty that the subject was [REDACTED].

22. Even if the assumption was to be made that the subject of the allegation was a [REDACTED] the absence of relevant records relating to the [REDACTED] the presence of a significant number of [REDACTED] both in and out of the [REDACTED] during that period and the vague description provided by [REDACTED] means that ID/OIOS is unable to narrow the field of potential subjects.

#### VII. RECOMMENDATIONS

23. In view of the findings, ID/OIOS makes the following recommendations:

Recommendation 1: That the [REDACTED] ensures that all [REDACTED] provide [REDACTED] with copies of all [REDACTED] and related documentation prior to [REDACTED].